

Village of Elm Grove, Wisconsin
2021 Annual Comprehensive Financial Report
For the Year Ending December 31, 2021



Village of Elm Grove

Elm Grove, Wisconsin

Annual Comprehensive Financial Report

Including Independent Auditor's Report

As of and for the Year Ended
December 31, 2021

Prepared by
Monica L Hughes Finance Director

Village of Elm Grove
Annual Comprehensive Financial Report
As of and For the Year Ended December 31, 2021

Table of Contents

INTRODUCTORY SECTION

Letter of Transmittal	1-3
Directory of Officials	4
Organizational Chart	5

FINANCIAL SECTION

Independent Auditors' Report	6-8
Management's Discussion and Analysis – (Required Supplementary Information)	9-17

BASIC FINANCIAL STATEMENTS

Government-Wide Financial Statements	
Statement of Net Position	18
Statement of Activities	19
Fund Financial Statements	
Balance Sheet - Governmental Funds	20
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	21
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to Statement of Activities	22
Statement of Fiduciary Net Position	23
Statement of Fiduciary Net Position	24
Index to Notes to Financial Statements	25
Notes to Financial Statements	26-58

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Revenues, Expenditures, and Changes in Fund Balance- Budget to Actual	
General Fund	59
Sewer Fund	60
Tax Increment District #2	61
Schedule of Proportionate Share of Net Pension Liability	62
Notes to Required Supplementary Information	63

COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

Non-major Governmental Funds	
Combining Balance Sheet	64
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance	65
Budgetary Comparison Schedules	
General Fund - Revenues (non-GAAP)	66-67
General Fund - Expenditures (non-GAAP)	68-71

Village of Elm Grove
Annual Comprehensive Financial Report
As of and For the Year Ended December 31, 2021

Table of Contents (continued)

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget to Actual	
Debt Service Fund	72
Five Year Capital Projects Fund	73
Library Fund	74
Emergency Medical Service Fund	75
Stormwater Operations Fund	76
Donation Fund	77
Library Gift Fund	78
ARPA Grant Fund	79

STATISTICAL SECTION

Table 1 – Net Position By Component	80
Table 2 - Changes in Net Position	81-82
Table 3 – Fund Balance - Government Funds	83-84
Table 4 – Change in Fund Balances, Governmental Funds	85-86
Table 5 – General Government Expenditures by Function	87-88
Table 6 – General Government Revenues by Source	89-90
Table 7 – Assessed Value and Equalized Value of Taxable Property	91
Table 8 – Direct and Overlapping Property Tax Rates	92
Table 9 – Principal Property Tax Payers	93
Table 10 - Property Tax Levies and Collections	94
Table 11 – Ratios of Net General Bonded Debt Outstanding	95
Table 12 – Legal Debt Margin	95
Table 13 – Direct and Overlapping Governmental Activities Debt	96
Table 14 – Demographic and Economic Statistics	97
Table 15 – Principal Employers	98
Table 16 – Village Employee Positions by Functions/Program	99
Table 17 – Operating Indicators by Function	100
Table 18 – Capital Assets by Function/Program	101

INTRODUCTORY SECTION



April 23, 2022

To the Village Board and the Citizens of the Village of Elm Grove, Wisconsin:

The Annual Comprehensive Financial Report of the Village of Elm Grove for the year ended December 31, 2021 is hereby submitted. This report consists of management's representations concerning the finances of the Village of Elm Grove ("Village"). Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for these representations, management has established and maintained an internal control framework designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Village's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). The system of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. The concept of reasonable assurance recognizes that the cost of internal controls should not exceed the benefit derived. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Baker Tilly US, LLP, a firm of certified public accountants and consultants, have audited the Village's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Village for the year ended December 31, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Baker Tilly US, LLP, concluded based upon its audit procedures that the Village of Elm Grove's financial statements for the fiscal year ended December 31, 2021 are fairly presented in conformity with GAAP and rendered an unmodified opinion. The independent auditors' report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

Community Profile

The Village of Elm Grove encompasses an area of 3.26 square miles in eastern Waukesha County. The Village of Elm Grove is bordered by the City of Wauwatosa to the east and the City of Brookfield on the north, south and west. The Village is a fully developed community approximately 10 miles from downtown Milwaukee. The Village was incorporated in 1955 and has a current population of over 6513(2020 census).

Elm Grove operates under a Village Board of Trustees with a manager form of government. The Village Board of Trustees, which consists of the Village President and six Trustees, is elected at large and on a non-partisan basis. Annual elections are held in April. Terms of office are for a two year period but are overlapping so that the village is provided with a continuity of knowledge in the Village's development, business, and legislative matters.

The Village Board is responsible for enacting ordinances, resolutions, regulations and policies governing the Village as well as the appointment of members of various statutory and advisory boards and the Village manager. The manager has the responsibility of administering programs in accordance with policies established by the Village Board and daily management and responsibility of Village operations and personnel. The Village manager also holds the title of Treasurer for the Village.

The Village provides a full range of services including general administration, public safety including police, fire and emergency medical services, sanitation services, the construction and maintenance of streets and related infrastructure, park and recreation activities, a library, cultural events, and economic development. The Village has a 24 hour paid police force consisting of 17 officers, while its fire and emergency medical service provides 24 hour response through paid on call volunteers. In order to provide high quality service in a small community and provide financial flexibility for changing demands the Village has found it beneficial to contract a number of services including; legal, engineering, and building inspections. The Village maintains a sewer system within its boundaries but treatment is provided by the Milwaukee Metropolitan Sewage District. Education is provided through the Elmbrook school district and a number of private institutions.

The annual budget serves as the foundation for the Village's financial planning and control. The Village Board provides guidelines to the manager for the upcoming year. Department budgets are prepared on an annual basis by the department heads beginning in mid-summer. After initial review with the manager and finance director, the individual budgets are compiled and a complete budget draft is submitted to the finance committee for review and approval. The finance committee conducts budget workshops during the month of October reviewing the detailed budget and making recommendations. Upon approval it is submitted to the Village Board for approval at the November meeting which begins with a public hearing. Throughout the year operations are closely monitored in relation to the adopted budget. Budget to actual comparisons are provided in this report for each individual fund for which an annual budget is adopted.

Factors Affecting Financial Condition

Local Economy

As a suburb located in eastern Waukesha County, Elm Grove is a demographically and economically vital community. The Village has historically and continues to be considered a desirable place to reside due to its location, high level of services and schools, and perceived 'quality of life'. While mainly a residential community its close proximity to the City of Milwaukee and its suburban area provide employment opportunities. Unemployment remains lower in Waukesha County communities than other state areas. Personal income and housing values are among the highest in the state.

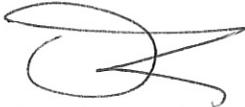
Financial Planning

The Village Board has maintained a conservative approach to budgeting and operations. The finance committee which includes 3 Trustees and 3 citizen members meet monthly to review financial matters and make recommendations to the Village Board. The committee has a broad base of knowledge in areas of accounting, finance, banking, law, technology, and business ownership. Operations are reviewed for additional revenue opportunities, cost savings, and adherence to Village policies, state statute and accounting standards. The Village has a formal five year capital improvement program to plan for upgrades and replacements of equipment, buildings and infrastructure. It is the Village's policy to optimally fund these needs internally through a five year budget cycle. The Village Board has a historic philosophy of providing high level of needed service while maintaining stability in budgets, taxes and user charges.

Acknowledgements

The Village recognizes its auditors', Baker Tilly US, LLP, for their advice and expertise, which contributed to the report quality and adherence to professional accounting standards. The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Village departments. Credit should also be given to the Village President, Village Board, Finance Committee, and other committees for their support for striving to have the highest standards of professionalism in the management of the Village of Elm Grove.

Respectfully, submitted



David De Angelis,
Village Manager



Monica Hughes
Finance Director

Annual Comprehensive Financial Report

For the Year Ended December 31, 2021

Village of Elm Grove, Wisconsin

Elected Officials

<u>Name</u>	<u>Title</u>	<u>Term</u>
Neil H. Palmer	Village President	April 2023
George E. Haas	Village Trustee	April 2022
Patrick Kressin	Village Trustee	April 2022
Kristina Sayas	Village Trustee	April 2023
Thomas Michalski	Village Trustee	April 2023
Katy Cornell	Village Trustee	April 2023
John Domaszek	Village Trustee	April 2022
W. Timothy Steinle	Municipal Judge	April 2023

Administrators

<u>Name</u>	<u>Title</u>	<u>Term</u>
David De Angelis	Village Manager/ Treasurer	Appointed
Jerod Mikkelsen	Recreation Director	Appointed
Jason Kubiak	Chief of Police	Appointed
Thomas Harrigan	Zoning Administrator / Assistant Village Manager	Appointed
Monica L. Hughes	Finance Director	Appointed
Sarah Muench	Library Director	Appointed
Richard Paul Jr.	Director of Public Works	Appointed
Jon Robinson	Director of Emergency Medical Services	Appointed
David Kastenholz	Fire Chief	Appointed
Sandee Policello	Village Clerk/Deputy Treasurer	Appointed
Hector de la Mora	Village Attorney	Contracted
SafeBuilt	Building Inspector	Contracted
Ruekert & Mielke	Village Engineering	Contracted

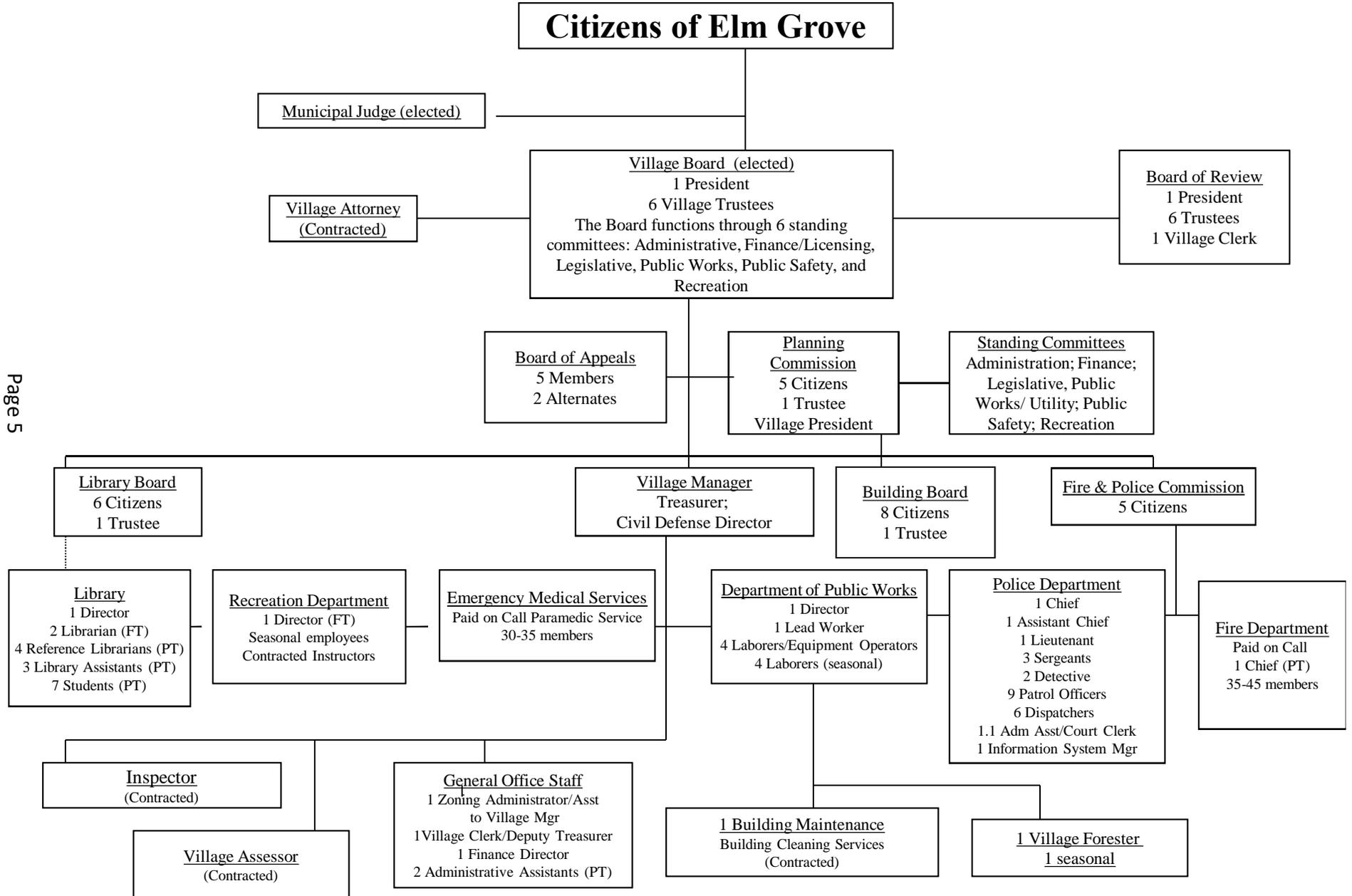
Officials Issuing Report:

David De Angelis	Village Manager
Monica L. Hughes	Finance Director

Report Prepared by:

Monica L. Hughes	Finance Director
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Village of Elm Grove



Independent Auditors' Report

To the Village Board of
Village of Elm Grove

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Village of Elm Grove (the Village), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Village, as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the Introductory Section and Statistical Section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

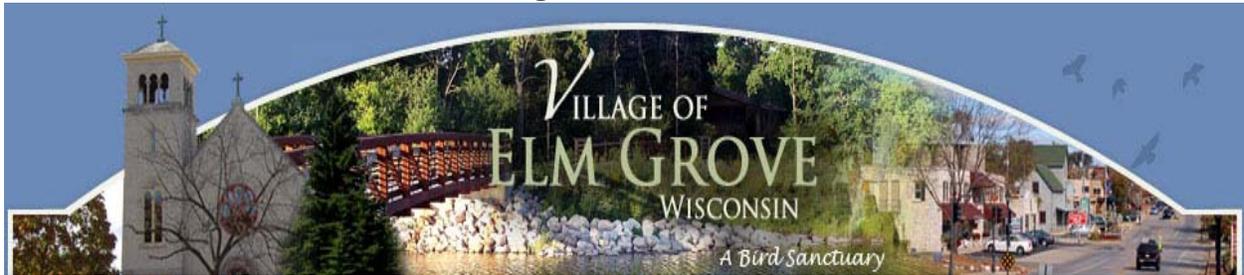
In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Baker Tilly US, LLP

Milwaukee, Wisconsin
April 23, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

Village of Elm Grove



Management's Discussion and Analysis (Unaudited) As of and for the Year Ended December 31, 2021

As management of the Village of Elm Grove, we offer readers of the Village of Elm Grove's financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ended December 31, 2021. A comparison with prior year data is also presented.

FINANCIAL HIGHLIGHTS

- The assets of the Village of Elm Grove exceeded its liabilities as of December 31, 2021 by \$28 million.
- As of December 31, 2021 the Village's governmental funds reported combined ending fund balance of \$5,729,259.
- The tax increment district had an increment value as of January 1, 2020 of \$33,468,100 over its 2004 base year which generated 2021 revenues of \$598,530.
- Included in the general operating fund balance is unassigned fund balance of \$1,440,285 which is equal to 21% of total general fund expenditures. These funds are available for future Village needs including working capital.
- The Village did not issue any debt during the 2021 fiscal year and reduced its overall long term debt by \$1,065,598.
- The village's credit rating was upgraded to Aa1 by Moody's during their rate review prior to the 2019 general obligation issuance.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private sector business.

- The statement of net position presents information on all of the Village's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the four is reported as net position. Over time, increases or decreases in net position may serve

as a useful indicator of whether the financial position of the Village is improving or deteriorating.

- The statement of activities presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., sick pay benefits and other long-term liabilities.)

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Village include general government, public safety, health and sanitation, highway and transportation, library and park and recreation. The Village does not operate any business-type activities.

Fund financial statements are groupings of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into two categories: governmental funds and fiduciary funds.

- Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Village's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village currently has 12 individual governmental funds and 1 custodial fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Sewer Fund, TID #2 Fund, Debt Service Fund, and the 5 Year Capital Project Fund which are considered to be major funds.

Data from the other seven funds are combined into a single, aggregate presentation under the heading "Nonmajor Governmental Funds." Individual fund data for each of these non-major governmental funds is provided in the form of "combining statements" elsewhere in this report. In 2021, the Village created a Transportation Capital Fund to facilitate improvements to its transportation infrastructure. The 2022 tax levy for the this fund is recorded on the as unearned revenue.

- *Custodial funds* are used to account for resources held for the benefit of parties outside the government. Custodial funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Village's operations.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The Village's total net position, net of related debt, exceeded liabilities by \$27,996,267 at the close of 2021. The largest segment of net position is the Village's investment in capital assets. The Village reports land, land improvements, building, equipment, intangible assets, and infrastructure. Beginning in 2015 the Village implemented GASB 68 recognizing the Village's share of future pension obligations as a participant in the multi-employer Wisconsin Retirement System. This pension system is one of the strongest in the nation.

Village of Elm Grove's Net Position

	Governmental Activities	
	2021	2020
Current & other assets	\$ 17,569,000	\$ 15,944,340
Restricted net pension asset	1,695,049	872,352
Capital assets	28,119,025	28,745,079
Total assets	<u>47,383,074</u>	<u>45,561,771</u>
Deferred outflows of resources		
Advanced refunding of debt	166,117	207,646
Related to pensions	2,810,847	2,037,333
Total deferred outflows of resources	<u>2,976,964</u>	<u>2,244,979</u>
Long term general obligation liabilities outstanding	6,769,077	7,919,161
Other liabilities	1,505,609	1,048,125
Total liabilities	<u>8,274,686</u>	<u>8,967,286</u>
Deferred inflows of resources		
Deferred amounts related to pension	3,714,147	2,617,737
Unearned revenues	10,374,938	9,622,339
Total deferred inflows of resources	<u>14,089,085</u>	<u>12,240,076</u>
Net position:		
Net investment in capital assets	22,159,312	21,742,498
Restricted for pensions	1,695,049	872,352
Restricted- other	979,069	957,138
Unrestricted	3,162,837	3,027,400
Total net position	<u>\$ 27,996,267</u>	<u>\$ 26,599,388</u>

Net position increased by \$1,396,879 or 5.25% in 2021. This can be attributed to an increase in the Village's investment in capital assets, reduction of outstanding debt and an increase in the pension asset. In another year of unstable economic conditions and low investment returns the Village maintained its strong financial position and provided its residents and businesses with the same high level of service. The Village's general obligation debt is \$6,010,240 as compared to \$7,075,838 in 2020, a reduction of \$1,065,598. The largest portion of debt payments are funded by utility fees from the

stormwater fund and tax increment from the Village's tax increment district with the final payment in 2025. The Village levied \$187,304 to fund the new debt issued in 2019. During 2021 the Village did not incur any additional debt

Long term debt also includes a liability for health insurance for a police officer injured on duty and retired under the State of Wisconsin duty disability plan. The Village has a contractual obligation to provide the former employee and his family with health and dental insurance coverage until they reach Medicare eligibility at the same cost as current employees. A long term liability of \$241,818 is included in the government-wide statements; this is a decrease from the previous year's liability of \$266,873. The expense of this obligation is recognized annually in the operating expense of the fund statements.

During 2021 capital expenditures included upgrades to the police and fire department areas of the building, purchase of public works equipment and road paving.

Village of Elm Grove Change in Net Position

	Governmental Activities	
	2021	2020
Revenues		
<u>Program revenues</u>		
Charges for services	\$ 2,814,072	\$ 2,684,245
Operating grants and contributions	621,268	650,699
Capital grants and contributions	66,860	60,082
 <u>General revenues</u>		
Taxes	7,303,412	7,182,098
Taxes generated from TID increment	598,530	634,947
Intergovernmental revenue not restricted to specific program	234,311	235,597
Investment income	31,304	100,329
Other	452,131	328,419
Total revenue	12,121,888	11,876,416
 Expenses		
General Government	1,783,848	1,833,280
Public Safety	3,559,109	3,731,018
Highway and Transportation	1,325,687	1,387,339
Health and Sanitation	2,906,682	2,857,365
Library	504,408	481,772
Parks and recreation	459,973	446,409
Interest and fiscal charges	185,302	210,904
Total Expenses	10,725,009	10,948,087
Increase in net position	1,396,879	928,329
Net position beginning	26,599,388	25,671,059
Net position ending	\$ 27,996,267	\$ 26,599,388

GOVERNMENTAL ACTIVITIES

Governmental activities increased the Village's net position by \$1,396,879. The tax revenue for 2021 increased \$121,314 or 1.69%. The Village continues to work to control the levy through careful management and a willingness to evaluate services, personnel and procedures while maintaining its high standard of living. Taxes, without the TID, accounted for 60.25% of the Village's total revenue as compared to 60.47% in 2020. The received funds through the American Rescue Plan Act of 2021 (ARPA)

in the amount of \$321,136. The Village expects to receive the same amount in June of 2022. The Village used \$54,650 of these funds in 2021 to provide a special onetime payment to employees for their work during the pandemic. The Village is considering other uses of the remaining funds in the future. The unspent funding, in the amount of \$266,486, has been recorded in the liability section as unearned revenue as of December 31, 2021. The Village also received a capital grant in the amount of \$150,000 in 2021 in advance of a project for daylighting a creek through the downtown commercial district. This project is expected to better manage water flow, provide enhanced natural habitat for plantings and aquatic species along with an amenity for the Village downtown area with pedestrian walkway. These funds have also been recorded in the liability section as unearned revenue as the Village has not yet met the criteria for revenue recognition for these transactions.

Overall total charges for services increased approximately \$130,000. Charges for services come mainly from permits, licenses, sewer, storm water, recreation and public safety fines. Permit revenue saw an increase this year as people again committed to upgrading their properties after a stagnant year during the pandemic. The Village contracts with MMSD for sewer treatment and is charged annually for user fees and a capital charge based on equalized property values. The Village tax levy included \$1.1 million for a major portion of the capital charge. All other sewer expenses including maintenance of Village sewer flow system is covered by a user fee. In 2021 the capital charge from MMSD was \$1.425 million. The portion not covered by the tax levy was also supported by the user fees. The Village reduced the levy support from \$1.220 million the previous year and moved a larger portion to the user fee as is typical of a utility operation. The Village contracts for garbage/recycling collection and annually sets a user fee to cover these costs plus the cost of services provided by the Village for yard waste. The recreation department continues to evaluate what the community wants and provide programs and facilities to meet those needs. The recreation department saw an increase of \$52,000 in revenue in 2021 as people resumed activities after over a year of COVID pandemic inactivity. Programs are designed to be covered by participant fees. The Village evaluates the fees charged for specific services and programs with the goal of setting fees at a level that will recoup the costs of services.

Investment income for 2021 continues to be a small portion of Village revenue, reflecting the decreased interest rates in the commercial market. The Village invests in certificates of deposit at various term lengths at a number of local banks. This has allowed the Village to diversify its available funds which had been concentrated in the State of Wisconsin Local Government Investment Pool. During 2013 the Village chose to advance funds to build a limited water system within its TID district to assist development. These funds are being paid back to the general fund, plus 3% interest, through tax increments on a commercial parcel within the district. The current year generated \$12,400 of interest revenue to the general fund for its advancement.

Other income for 2021 included \$168,000 of reimbursement from an insurance claim for a lightning strike to the Village building causing damage to the emergency dispatch system. This system was replaced with the proceeds and will allow the Village to continue operations without planned replacement for an extended period. The main sources of other income are from a cell tower lease, franchise fees on cable customers within the Village and donations. Both the cell tower and cable franchise fees decreased slightly as the cell market consolidates and homeowners have more options for television viewing.

The Village continues to control expenses and looks for operating efficiencies in an environment of increasing general costs and rising health insurance costs. Expense in the government wide statements reflect a decrease of \$449,800 for the Village's share of pension asset/liability. As noted earlier the Village participates in the State of Wisconsin Employee Retirement System, one of the nation's

strongest. The Village annually records its share of the pension system asset or liability in its government-wide statements. As of December 31, 2021 the Village recognizes an asset of \$1,695,049 as compared to an asset of \$872,352 in its 2020 statement. This system is constantly evaluated and adjustments made as necessary to maintain its integrity. Public safety costs increased due police staffing. The Village will see the retirement of its two highest police supervisor positions in early 2022 but is fortunate to have current staffing who will move into the positions without disruption. The police department added staff in anticipation of the retirements to allow ample training time and a smooth transition. The Village continues to use a Health Reimbursement Account Plan (HRA) with a high deductible health plan in an effort to control health costs.

FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As of December 31, 2021 the Village of Elm Grove’s governmental funds reported combined ending fund balances of \$5.729 million, an increase of \$403,000 from 2020. The increase is due to additional funding in the capital fund for future projects as well as the stormwater fund. The Village will be undertaking a stormwater project to stabilize the banks of a creek. This project was anticipated to begin in 2021 but is in its final design stages and is now expected to be constructed in 2022. The Village also has \$266,564 of ARPA funds on hand for future projects and \$150,000 in grant funding for a stormwater project to daylight a creek in the downtown area. The general fund ended 2021 with an unassigned fund balance of \$1.440 million which is available for future uses at the Village’s discretion. This is within the Village’s designated level per its fund balance policy.

GENERAL FUND BUDGETARY HIGHLIGHTS

The yearend results of operations compared to the 2021 budget for the Village of Elm Grove were within budgeted amounts. The general fund operating ended with a positive increase to fund balance \$16,364. The Village had budgeted for the use of \$150,000 in fund balance if needed. These funds would be available if needed for unplanned or emergency expenditures while still maintaining the fund balance level within the Village’s identified fund balance policy. The Village policy is 15%-25% unassigned fund balance. At year-end 2021, the Village had approximately 21% of unassigned fund balance.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets

Village of Elm Grove's Capital Assets
(net of depreciation)

	Governmental Activities	
	2021	2020
Land	\$ 7,827,413	\$ 7,827,413
Land Improvements	950,615	1,012,327
Buildings and Improvements	3,037,817	3,152,992
Intangibles	89,659	134,649
Machinery and Equipment	2,908,554	3,023,655
Construction in Progress	263,824	202,868
Infrastructure	13,041,143	13,391,175
	<u>\$ 28,119,025</u>	<u>\$ 28,745,079</u>

The Village’s investment in capital assets for its governmental activities as of December 31, 2021 amounts to \$28.1 million (net of accumulated depreciation). The Village capitalized an additional \$779,200 in assets and had depreciation expense of \$1,354,000.

Long-term Debt

At the end of 2021 the Village of Elm Grove had total general obligation debt outstanding of \$6.010 million. No new debt was issued and overall debt was reduced by \$1,605,598 through scheduled principal payments. Under state statutes the Village has the authority to borrow 5% of its equalized value or \$64.9 million. Current outstanding debt represents .46% of the Village’s equalized value of \$1.299 billion. Prior to the issuance of 2019 general obligation bonds Moody’s upgraded the Village’s bond rating to Aa1 from Aa2.

Village of Elm Grove's Outstanding Debt

	Governmental Activities	
	2021	2020
General Obligation Bonds		
Stormwater Project Bonds	3,685,000	4,620,000
State Trust Fund Loan-WI	152,320	190,000
Capital Project GO Bonds	2,170,000	2,260,000
Trunked Radio GO Debt	2,920	5,838
Total G.O. Debt	<u>\$ 6,010,240</u>	<u>\$ 7,075,838</u>

As was noted earlier, debt obligations for the stormwater bonds are funded through sewer fees, storm water fees and payment by the TID. The capital project general obligation bonds will be supported by the general tax levy with equal payments over the 20 year term.

Long term debt in the government wide statements includes an accrual for of \$241,818 for future health benefits for a police officer injured in the line of duty. The police officer injured on duty retired under the State of Wisconsin duty disability program. The Village has a contractual obligation to it officers retiring under this program to provide health insurance for them and their families until they reach Medicare age. The present value of this liability is reflected in the government wide statements. A projected cost increase to future annual health premium costs of 5% was used to calculate this liability. The Village continues to utilize a health reimbursement arrangement and make plan design changes to meet employee needs and market changes. The annual cost liability are recorded in the operating expenditures of the fund statements.

The Village has reviewed its liability under GASB 75 for post-retirement benefits other than pension and found the liability to be immaterial. The Village allows public safety employees who retire under the Wisconsin Retirement Program to remain on its group insurance plan but at their own cost. The Village’s only liability would be from an implicit rate subsidy until a public safety employee reaches Medicare age. Past history indicates that this benefit is not used due to the high cost to a retiree. In the past ten years no one has utilized this benefit. With the availability of the health marketplace the Village does not anticipate retired officers using this benefit. This benefit will be reviewed each year and recorded if a material change is identified. The Village also participates in the State of Wisconsin life insurance program and has a share of the liability to provide benefits to retirees. Review of this obligation was found to be immaterial and is not included in these statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Village of Elm Grove is a small community, 3.26 square miles with a population of approximately 6513 (2020 Census) people just west of the City of Milwaukee allowing residents access to big city opportunities and a small town environment. The Village provides residents and businesses with 24 hour public safety services through a full-time police force of 17 officers and paid on call fire and paramedic level emergency medical departments. The Village also has a well maintained road system, sanitary sewer system, a library, park facilities and recreation activities.

Elm Grove is a fully-developed community with equalized valuation of over \$1.25 billion. Residential properties comprise 90.5% of real property values. The average assessed value of a single family residence in Elm Grove is \$514,500, substantially higher than state and surrounding municipality averages. The Village continues to see relatively stable housing values during these uncertain economic times. Investment in residential properties continues through remodeling or as in an increasing trend of existing homes torn down and new homes built. This trend is expected to continue.

The Village's 2022 operating and capital budget continues to provide for the same level of services and provide funding of these operations with a stable tax levy. The 2022 budget included a levy increase of 1.93 % or \$141,024, below the restricted limit set by the state. The Village's 2022 budget has again qualified the Village to receive payment under the State's Expenditure Restraint Program. The budget includes employee contributions of \$224,775 to the Wisconsin Retirement System, health insurance premium sharing with employees paying 20% of premium cost, a renewal of the health insurance plan with our current provider that reflects a 3.5% premium increase. The Village health plan is designed to improve consumerism with high deductibles and co-insurance contributions. The Village will again fund the health reimbursement plan to assist employees with out of pocket costs. The Village has continually found this to have premium cost savings as compared to a standard health insurance plan. The budget includes \$468,120 of expenditures for its own local library and \$362,350 for paramedic level paid on call emergency medical service. Capital expenditures of \$1,091,210 will be funded through its capital fund, and \$425,000 through its stormwater fund as the Village continues to invest in its infrastructure and equipment. Beginning in 2022 the Village has set up a separate Transportation Capital Fund to address its aging road system. As most municipalities are facing aging road infrastructure the Village felt it was important to specify allocate fund for this need. The Village reallocated \$550,000 of its tax levy dollars from the sewer special revenue fund to the new Transportation Fund beginning in 2022. User fees in the Sewer Fund were increase to provide the funding necessary to support the sewer needs. The Transportation Fund will also be used for pathways and bridges when approved by the Village Board.

The Village continues investigating a number of larger capital projects which will enhance the Village for future years and continue to make the Village of Elm Grove a desirable place to live in southeast Wisconsin. Projects under consideration include the daylighting of Underwood Creek in the downtown area, expansion of pathways to provide walkability, and expansion of the limited municipal water system within the downtown commercial district. These projects will be evaluated and the Village will explore all financing options including grants, donations, and issuance of debt.

The tax increment district value will provide a tax increment of \$634,000 which will be used for the TIF share of debt obligation, to pay back funds advanced from the debt service fund, the general fund and a payment to a developer for a PayGo obligation in conjunction with a commercial development.

The Village Board, at its March 2022 meeting, approved Tax Increment District #3 which will provide tax incremental financing assistance to a developer to build 237 apartments. In addition 21 single family

homes are also planned on this roughly thirty acre parcel, which has been determined to be blighted for purposes of creating TID #3 near the downtown area. The Village's Plan Commission and Village Board of Trustees have approved the necessary rezoning and all necessary approvals have been made. The tax increment financing assistance provided will have a total cost of \$23,256,625. The financing will consist of a TID grant in the amount of \$8,466,000 plus interest and a Municipal Revenue Obligation ("Pay As You Go") in the amount of \$9,800,000. The total financing includes interest and administrative costs and \$865,845 for possible expansion of municipal water. Under the development agreement no funds will be due to the developer until occupancy is granted for the apartment portion. The developer will also be installing municipal water from a neighboring community to their project site. This will provide the Village with an opportunity to expand the municipal water into the downtown commercial district and surrounding areas in the future from a Lake Michigan water source. The Joint Review Board approved the creation of Tax Increment District #3 on April 19th, 2022.

At its April 2022 general election, citizens voted on a referendum to limit public works project expenditures to less than \$1 million dollars unless approved by majority in a referendum. The Village will now work within this limit and plan to take projects to the citizens for referendum support as it evaluates any public works project in the next few years.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Village of Elm Grove's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Village of Elm Grove, 13600 Juneau Boulevard Elm Grove, WI 53122.

General information relating to the Village of Elm Grove, Wisconsin, and a copy of this report can be found at the Village's website, www.elmgrovetwi.org.

BASIC FINANCIAL STATEMENTS

VILLAGE OF ELM GROVE

Statement of Net Position
As of December 31, 2021

ASSETS	Governmental Activities
Cash and investments	\$ 11,414,480
Receivables	
Taxes	5,954,045
Delinquent personal property taxes	2,253
Accounts	191,538
Allowance for doubtful accounts	(23,614)
Interest	2,323
Due from other governments	12,022
Prepays	15,953
Non-current assets	
Restricted net pension asset	1,695,049
Capital Assets	
Land	7,827,413
Construction in progress	263,824
Other capital assets, net of depreciation	<u>20,027,788</u>
Total Assets	<u>47,383,074</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Deferred amounts on advanced refunding of debt	166,117
Deferred amounts related to pensions	<u>2,810,847</u>
Total Deferred Outflows of Resources	<u>2,976,964</u>
 LIABILITIES	
Accounts payable and accrued liabilities	997,644
Developer deposits	41,209
Unearned revenue	466,756
Current portion of long-term obligations	<u>1,371,823</u>
Total Current Liabilities	<u>2,877,432</u>
Non-current liabilities	
Noncurrent portion of long-term obligations	<u>5,397,254</u>
Total Liabilities	<u>8,274,686</u>
 DEFERRED INFLOWS OF RESOURCES	
Deferred amounts related to pension	3,714,147
Unearned revenue	<u>10,374,938</u>
Total Deferred Inflows of Resources	<u>14,089,085</u>
 NET POSITION	
Net investment in capital assets	22,159,312
Restricted for:	
Restricted for pension	1,695,049
Restricted for debt service	813,702
Restricted for donor specified purpose	123,267
Restricted for library	26,183
Restricted for State Act 102 funding	15,917
Unrestricted	<u>3,162,837</u>
 Total Net Position	<u>\$ 27,996,267</u>

See accompanying notes to the financial statements.

VILLAGE OF ELM GROVE

Statement of Activities
For the Year Ended December 31, 2021

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants & contributions	Capital Grants & Contributions	
Governmental Activities					
General government	\$ 1,783,848	\$ 41,788	\$ 66,673	\$ -	\$ (1,675,387)
Public safety	3,559,109	452,798	56,346	-	(3,049,965)
Health and sanitation	2,906,682	2,096,937	-	49,083	(760,662)
Public works	1,325,687	9,792	459,324	10,892	(845,679)
Library	504,408	7,177	38,925	-	(458,306)
Park and recreation	459,973	205,580	-	6,885	(247,508)
Interest and fiscal charges	185,302	-	-	-	(185,302)
	<u>\$ 10,725,009</u>	<u>\$ 2,814,072</u>	<u>\$ 621,268</u>	<u>\$ 66,860</u>	<u>(7,222,809)</u>
General Revenues:					
Taxes					
Property taxes, levied for general purposes					7,303,412
Property taxes, other (TID #2)					598,530
Intergovernmental revenues not restricted to specific purpose					234,311
Investment income					31,304
Other					452,131
Total general revenues					<u>8,619,688</u>
Change in Net Position					1,396,879
Net Position at Beginning of the Year					<u>26,599,388</u>
Net Position at Year End					<u>\$ 27,996,267</u>

See accompanying notes to financial statements.

VILLAGE OF ELM GROVE

Governmental Funds
Balance Sheet
As of December 31, 2021

	General Fund	Special Revenue		Debt Service Fund	Capital Projects	Nonmajor Governmental Funds	Totals
		Sewer Fund	TID #2 Fund		Five Year Capital Fund		
ASSETS							
Cash and investments	\$ 4,320,747	\$ 2,019,394	\$ 255,207	\$ 92,904	\$ 2,981,394	\$ 1,744,834	\$ 11,414,480
Receivables							
Taxes	3,178,433	970,402	374,123	113,472	364,008	953,607	5,954,045
Delinquent personal property tax	2,253	-	-	-	-	-	2,253
Accounts	35,056	53,060	-	-	12,724	90,699	191,539
Allowance for doubtful accounts	-	-	-	-	-	(23,614)	(23,614)
Interest	2,323	-	-	-	-	-	2,323
Due from other governments	12,022	-	-	-	-	-	12,022
Advance to other funds	425,234	380,499	-	850,000	-	-	1,655,733
Prepays	15,953	-	-	-	-	-	15,953
Total Assets	\$ 7,992,021	\$ 3,423,355	\$ 629,330	\$ 1,056,376	\$ 3,358,126	\$ 2,765,526	\$ 19,224,734
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities							
Accounts payable	\$ 183,680	\$ 4,687	\$ 5,000	\$ -	\$ 434,165	\$ 30,973	\$ 658,505
Accrued liabilities	220,263	-	-	-	-	65,562	285,825
Developer deposits	41,209	-	-	-	-	-	41,209
Unearned revenues	50,270	-	-	-	-	416,486	466,756
Advance from other funds	-	-	1,655,733	-	-	-	1,655,733
Total Liabilities	495,422	4,687	1,660,733	-	434,165	513,021	3,108,028
Deferred Inflows of Resources							
Unearned revenues	5,421,323	1,883,956	624,330	189,360	607,450	1,648,519	10,374,938
Unavailable revenues	2,323	-	-	-	-	10,186	12,509
Total Deferred Inflows of Resources	5,423,646	1,883,956	624,330	189,360	607,450	1,658,705	10,387,447
Fund balance (Deficit)							
Nonspendable	443,440	380,499	-	-	-	-	823,939
Restricted	13,545	-	-	867,016	-	151,822	1,032,383
Committed	-	1,154,213	-	-	2,316,511	441,978	3,912,702
Assigned	175,683	-	-	-	-	-	175,683
Unassigned (deficit)	1,440,285	-	(1,655,733)	-	-	-	(215,448)
Total Fund Balance (Deficit)	2,072,953	1,534,712	(1,655,733)	867,016	2,316,511	593,800	5,729,259
Total Liabilities, Deferred Inflows of Resources and Fund Balance (Deficit)	\$ 7,992,021	\$ 3,423,355	\$ 629,330	\$ 1,056,376	\$ 3,358,126	\$ 2,765,526	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental funds are not financial resources and therefore the funds are not reported in the funds (see Note II.A)	28,119,025
The Village's proportionate share of the Wisconsin Retirement System pension plan is not an available resource; therefore it is not reported in the fund financial statements	
Deferred outflows of resources	2,810,847
Net pension asset (liability)	1,695,049
Deferred inflows of resources	(3,714,147)
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements (See Note II.A)	12,509
A deferred charge on refunding represents a consumption of net position that applies to a future period and, therefore, is not reported in the funds (see Note II.A)	166,117
Some liabilities, including long-term debt, are not due and payable in the current period and therefore are not reported in the funds (See Note II.A)	(6,822,392)
Net Position of Governmental Activities	\$ 27,996,267

VILLAGE OF ELM GROVE

Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Year Ended December 31, 2021

	General Fund	Special Revenue		Debt Service Fund	Capital Projects	Nonmajor Governmental Funds	Totals
		Sewer Fund	TID #2 Fund		Five Year Capital Fund		
Revenues							
Taxes	\$ 4,484,571	\$ 1,100,000	\$ 598,530	\$ 187,304	\$ 733,327	\$ 798,210	\$ 7,901,942
Intergovernmental revenues	642,550	-	30,524	-	99,822	142,658	915,554
Licenses and permits	242,188	-	-	-	-	-	242,188
Fines, forfeitures and penalties	112,578	-	-	-	-	-	112,578
Public charges for services	753,489	1,091,516	-	-	25,500	583,083	2,453,588
Commercial revenues	209,330	3,473	-	552	185,858	93,942	493,155
Total Revenues	<u>6,444,706</u>	<u>2,194,989</u>	<u>629,054</u>	<u>187,856</u>	<u>1,044,507</u>	<u>1,617,893</u>	<u>12,119,005</u>
Expenditures							
Current							
General government	1,458,163	-	111,475	400	-	5,263	1,575,301
Public safety	3,256,786	-	-	-	-	375,054	3,631,840
Health and sanitation	502,628	1,974,750	-	-	-	240,944	2,718,322
Public works	956,829	-	-	-	-	4,576	961,405
Library	-	-	-	-	-	508,951	508,951
Park and recreation	253,810	-	-	-	-	11,489	265,299
Capital outlay	-	-	-	-	742,172	89,903	832,075
Debt service							
Principal	-	-	-	1,065,598	-	-	1,065,598
Interest	-	-	12,444	158,446	-	-	170,890
Total Expenditures	<u>6,428,216</u>	<u>1,974,750</u>	<u>123,919</u>	<u>1,224,444</u>	<u>742,172</u>	<u>1,236,180</u>	<u>11,729,681</u>
Excess (deficiency) of revenues over (under) expenditures	<u>16,490</u>	<u>220,239</u>	<u>505,135</u>	<u>(1,036,588)</u>	<u>302,335</u>	<u>381,713</u>	<u>389,324</u>
OTHER FINANCING SOURCES (USES)							
Proceeds from sale of capital assets	-	-	-	-	14,054	-	14,054
Transfers in	3,962	-	-	1,033,992	-	204,088	1,242,042
Transfers out	(4,088)	(200,000)	(643,235)	-	-	(394,719)	(1,242,042)
Total Other Financing Sources (Uses)	<u>(126)</u>	<u>(200,000)</u>	<u>(643,235)</u>	<u>1,033,992</u>	<u>14,054</u>	<u>(190,631)</u>	<u>14,054</u>
Net change in fund balance	16,364	20,239	(138,100)	(2,596)	316,389	191,082	403,378
FUND BALANCES (DEFICIT) - BEGINNING OF YEAR	<u>2,056,589</u>	<u>1,514,473</u>	<u>(1,517,633)</u>	<u>869,612</u>	<u>2,000,122</u>	<u>402,718</u>	<u>5,325,881</u>
FUND BALANCES (DEFICIT) - END OF YEAR	<u>\$ 2,072,953</u>	<u>\$ 1,534,712</u>	<u>\$ (1,655,733)</u>	<u>\$ 867,016</u>	<u>\$ 2,316,511</u>	<u>\$ 593,800</u>	<u>\$ 5,729,259</u>

See accompanying notes to financial statements.

VILLAGE OF ELM GROVE

**Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balance of Governmental Funds to Statement of Activities
For the Year Ended December 31, 2021**

Net Change in Fund Balances-Total Governmental Funds	\$ 403,378
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Amounts recorded for governmental activities in the statement of activities are different because

Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful life and reported as depreciation expense in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide statements	832,075
Capital assets reported as current expenditures but capitalized	22,310
Some items reported as capital outlay were not capitalized	(75,143)
Depreciation is reported in the government-wide statements	(1,354,013)
Net book value of assets retired	(51,283)

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.

Interest receivable on investments	(2,836)
Public safety emergency medical service fees	5,719

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Principal retired	1,065,598
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Governmental funds report premiums and discounts associated with the issuance of long-term debt as other financing sources and uses but these items are amortized over the life of the debt issue on the statement of activities.

Amortization of premiums	18,799
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Interest accrued	8,317
Net pension liability/asset, deferred outflows related to pensions, and deferred inflows related to pensions	499,801
Amortization of loss on refunding debt	(41,530)
Compensated absences	40,632
Benefit agreements	25,055

Change in Net Position of Statement of Activities	<u>\$ 1,396,879</u>
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See accompanying notes to financial statements.

VILLAGE OF ELM GROVE

STATEMENT OF FIDUCIARY NET POSITION
As of December 31, 2021

	<u>Custodial Fund</u>
	Tax Collection Fund
	<u> </u>
ASSETS	
Cash and temporary investments	\$ 5,556,474
Taxes receivable	8,308,322
Total Assets	<u>13,864,796</u>
 LIABILITIES	
Due to other taxing units	<u>13,864,796</u>
 NET POSITION	
Total Net Position	<u><u>\$ -</u></u>

See accompanying notes to financial statements.

VILLAGE OF ELM GROVE

Statement of Changes in Fiduciary Net Position
For the Year Ended December 31, 2021

	<u>Custodial Fund</u> Tax Collection Fund
ADDITIONS	
Collections for other taxing units	\$ 11,245,018
DEDUCTIONS	
Payments to other taxing units	(11,245,018)
Change in Net Position	-
Net Position at Beginning of the Year	-
Net Position at End of Year	<u>\$ -</u>

VILLAGE OF ELM GROVE

INDEX TO NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

Note		
I	Summary of Significant Accounting Policies	
	A. Reporting Entity	26
	B. Government-Wide and Fund Financial Statements	26
	C. Measurement Focus, Basis of Accounting and Financial Statement Presentation	29
	D. Assets/Deferred Outflows of Resources, Liabilities/Deferred Inflows of Resources and Net Position or Equity	30
	1. Deposits and Investments	30
	2. Receivables	31
	3. Prepaids	33
	4. Restricted Assets	33
	5. Capital Assets	33
	6. Deferred Outflows of Resources	34
	7. Compensated Absences	34
	8. Long-Term Obligations	35
	9. Deferred Inflows of Resources	35
	10. Equity Classifications	36
	11. Pension	37
II	Reconciliation of Government-Wide and Fund Financial Statements	38
	A. Explanations of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position	38
III	Stewardship, Compliance, and Accountability	
	A. Excess Expenditures over Appropriations	39
	B. Limitations on the Village's Tax Levy	39
	C. Deficit Fund Balances	39
IV	Detailed Notes on all Funds	
	A. Deposits and Investments	40
	B. Receivables	41
	C. Restricted Assets	42
	D. Capital Assets	43
	E. Transfers and Advances	44
	F. Long-term Obligations	45
	G. Lease Disclosures	47
	H. Net Position/Fund Balance	48
V	Other Information	
	A. Employees' Retirement System	50
	B. Risk Management	56
	C. Commitments and Contingencies	56
	D. Municipal Revenue Obligation	57
	E. Subsequent Events	57
	F. Effect of New Accounting Standards on Current-Period Financial Statements	58

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Village of Elm Grove, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

A. REPORTING ENTITY

This report includes all the funds of the Village of Elm Grove (the "Village"). The reporting entity for the Village consists of the primary government and its component units. Component units are reported using one of three methods, discrete presentation, blended, or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A Component unit should be reported as part of the preliminary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government. The Village has not identified any organizations that meet these criteria.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

Fund Financial Statements

Financial statements of the reporting entity are organized into funds each of which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets/deferred outflows of resources, liabilities/deferred inflows of resources, net position/fund equity, revenues, and expenditure/expenses.

Funds are organized as major funds or non-major funds within the governmental statements. An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

1. Total assets/deferred outflows, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental fund are at least 10% of the corresponding total for all fund of that category or type, and
2. The same element of the individual governmental fund that met the 10% test is at least 5% of the corresponding total for all governmental funds combined.
3. In addition, any other governmental fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The Village reviewed the new GASB standards and implemented GASB 84- Fiduciary Activities. This statement establishes the criteria for identifying fiduciary activities of all state and local governments for accounting and financial reporting purposes and how those activities should be reported.

The Village reports the following major governmental funds:

General Fund – accounts for the Village’s primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Sewer Fund – Special Revenue Fund - accounts for the Village’s sanitary sewer activities. It is used to account for and report the proceeds of specific revenue source that are legally restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

Fund Financial Statements (continued)

Tax Increment District (TID) #2 Fund – Special Revenue Fund – used to account for and report grants and local revenues legally restricted or committed to supporting expenditures outlined in the TID project plan.

Debt Service Fund – used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs other than TID debt.

Five Year Capital Fund – Capital Projects Fund – used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The Village reports the following non-major governmental funds:

Special Revenue Funds – used to account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

- Library Fund
- Emergency Medical Services (EMS) Fund
- Stormwater Operations Fund
- Donation Fund
- Library Gift Fund
- ARPA Fund

Capital Project Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

- Transportation Fund

In addition, the Village reports the following fiduciary fund type:

Custodial funds are used to account for and report assets held by the Village in a trustee capacity or as a custodian for individuals, private organizations, and/or other governmental units.

- Tax Collection Fund

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and unearned revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and unearned revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled the resources and the amounts are available. Amounts owed to the Village, which are not available, are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

Revenues susceptible to accrual include property taxes, miscellaneous taxes, and public charges for services, special assessments, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, ambulance fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. The Village utilizes a custodial fund for tax collections for other entities.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY

1. Deposits and Investments

Investment of Village funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank, trust company.
- b. Bonds or securities of any county, village, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

1. Deposits and Investments (continued)

The Village has adopted an investment policy. That policy follows state statutes for allowable investments. The Village's investment policy does not address custodial credit risk, credit risk, interest rate risk or concentration of credit risk. All funds throughout the year and at year end were invested in locally approved banks, the LGIP, and agencies of the US government.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2021, the fair value of the Village's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note IV.A. For further information.

2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

2. Receivables (continued)

Property tax calendar – 2021 tax roll:

Lien date and levy date	December 2021
Tax bills mailed	December 2021
Payment in full, or	January 31, 2022
First installment due	January 31, 2022
Second installment due to County	July 31, 2022
Personal property taxes in full	January 31, 2022
Tax settlement:	
First settlement	January 18, 2022
Second settlement	February 22, 2022
Final settlement	August 22, 2022
Tax deed by County – 2021	
Delinquent real estate taxes	October 2024

Sewer service charges and stormwater utility fees are billed to residential customers, at rates established by the Village Board on the Village tax roll as a special charge and, therefore, collected in advance of services provided. The amount to finance the subsequent year's operation is recorded as unearned revenue. Sewer service charges and stormwater utility fees are billed to commercial customers at rates established by the Village Board on a quarterly basis on March 31, June 30, September 30 and December 31. All delinquent commercial accounts receivable balances at the time of the property tax lien date are placed on the customer's tax bill and collected through the normal tax collection process.

Garbage/rubbish removal charges are billed to residential customers, at rates established by the Village Board on the Village tax roll as a special charge and, therefore, collected in advance of services provided. The amount to finance the subsequent year's operation is recorded as unearned revenue.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

3. Prepays

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties.

5. Capital Assets

Government –Wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. The government defines capital assets as assets with an initial cost of more than \$5,000 for general capital assets and \$10,000 for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	20-50 Years
Land Improvements	10-50 Years
Machinery and Equipment	3-20 Years
Infrastructure	25-60 Years
Intangible Assets	3-8 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

6. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

Deferred charges on refunding arise from advance refunding of debt. The difference between the cost of the securities placed in trust for future payment of refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund statements.

7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements. Compensated absences are accrued when incurred in the government-wide statements.

Sick Leave

Sick leave is earned at the rate of 8 hours for each month of service up to a maximum of 1,440 hours for eligible Village employees. Employees having unused accumulated sick leave at retirement, resignation or termination are compensated at varying percentages of the accumulated total, to a maximum of 240 or 480 hours based on longevity, position and current wage rates. The current amount of accumulated sick pay earned at December 31, 2021 for all Village employees that would be due upon termination totals \$255,864.

Vacation

Vacation pay is earned by Village employees based upon longevity of employment and specific departmental benefit schedules. Employees having unused vacation at retirement, resignation or termination are compensated for the unused vacation pay at current wage rates. The amount of unused vacation pay earned at December 31, 2021 for all Village employees is \$141,495.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

7. Compensated Absences (continued)

Compensatory Time

Overtime may be accumulated up to sixty (60) hours which may then be taken off as compensatory time. Compensatory time earned in excess of sixty (60) hours shall be paid out as overtime for the pay period in which it is earned. Compensatory time may be taken off in consecutive hours, not to exceed forty (40) hours and is paid out at current wage rates. The amount of unused compensatory pay earned at December 31, 2021 for all Village employees is \$4,070.

8. Long-Term Obligations

All long-term obligations to be repaid from governmental resources are reported as liabilities in the government-wide statements. The long-term obligations consist of notes and bonds payable, accrued compensated absences and benefit agreements payable. The Village offers limited post-retirement benefits to police employees under current contract obligation. The amount of these benefits is considered immaterial and is not recorded in the financial statements.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debt, (plus any premiums), are reported as other financing sources and payments of principal and interest are reported as expenditures.

For the government-wide statements, bond premium and discounts are amortized over the life of the issue using the straight-line method. The balance at year end for premiums/discounts is shown as an increase or decrease in the liability section of the statement of net position.

9. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow or resources (revenue) until that future time.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

10. Equity Classifications

Government–Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net Investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets less any unspent debt proceeds.
- b. Restricted net position – Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that do not meet the definition of “restricted” or “net investment in capital assets”.

When restricted and unrestricted resources are available for use, it is the Village’s policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund equity is classified as fund balance and displayed as follows:

- a. Nonspendable- Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted- Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed- Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal resolution of the Village Board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Village Board that originally created the commitment.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

D. ASSETS/DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES/DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

10. Equity Classifications (continued)

Fund Statements (continued)

- d. Assigned- Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Village Board has, by resolution, adopted a financial policy authorizing the Village Manager and the Finance Director to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. Unassigned- Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

The Village has adopted a formal fund balance policy. The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally the Village would first use committed, then assigned and lastly unassigned amounts of fund balance when expenditures are made. The fund balance policy also identifies a targeted unassigned general fund balance of 15-25% of general fund expenditures and total unassigned fund balance of not more than 30%. The policy provides for steps that will be undertaken if the year end balances are not within the desired range, and identifies funds the Village will operate, and minimum review periods for the overall policy. The unassigned fund balance at December 31, 2021 is 21%, within the targeted level.

11. Pension

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

**A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL
FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION**

Some assets used in governmental funds are not financial resources and, therefore are not reported in the funds.

Capital assets, net of accumulated depreciation	<u>\$ 28,119,025</u>
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Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.

Unavailable interest on certificates of deposit	\$ 2,323
Unavailable ambulance billings	<u>10,186</u>
Combined adjustments for unearned revenues	<u>\$ 12,509</u>

A deferred charge on refunding represents a consumption of net position that applies to a future period and, therefore, is not reported in the funds.

Deferred charges on refunding	<u>\$ 166,117</u>
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Long-term liabilities applicable to the Village's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities—both current and long-term—are reported in the statement of net position.

Bonds and notes payable	\$ 6,010,240
Unamortized premium on refunding bonds	115,590
Compensated absences	401,429
Benefit agreements payable	241,818
Accrued interest	<u>53,315</u>
Combined adjustments for long-term liabilities	<u>\$ 6,822,392</u>

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE III - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. EXCESS EXPENDITURES OVER APPROPRIATIONS

The Village controls expenditures at the fund level. Some individual funds experienced expenditures which exceeded appropriations. The detail of those items for major funds can be found in the Village's year-end budget to actual reports.

B. LIMITATIONS ON THE VILLAGE'S TAX LEVY

Wisconsin law limits the Village's future tax levies. Generally the Village is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the Village's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The Village is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

C. DEFICIT FUND BALANCES

The Special Revenue Fund – TID #2 had a deficit balance of \$1,655,733. This deficit balance is comprised of three parts; the initial TID project advance of \$850,000 from the Debt Service Fund and the sewer fund of \$380,499 and an advance from the General Fund of \$425,234 for a limited municipal water system which was an additional project for a new commercial development. The advance from the General Fund was transferred from the Water Project Fund during 2015 as the project is now complete and future tax increments will be used to repay the advance. TID #2 will repay these advances along with interest in future years.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

A. DEPOSITS AND INVESTMENTS

The Village’s cash and investments at year end were comprised of the following:

	<u>Carrying Value</u>	<u>Bank Balance</u>	<u>Associated Risks</u>
Cash on Hand	\$ 259	\$ -	N/A
Demand Deposits	5,927,554	2,196,477	Custodial Credit
Money Market Accounts	1,961,415	1,961,415	Custodial Credit
Certificates of Deposit - Non-negotiable	497,170	497,170	Custodial Credit
LGIP	<u>8,584,556</u>	<u>8,584,556</u>	Credit
Total Cash and Investments	<u>\$ 16,970,954</u>	<u>\$ 13,239,618</u>	
Reconciliation to financial statements			
Per statement of net position			
Cash and investments	\$ 11,414,480		
Per statement of fiduciary net position-			
Custodial Fund	<u>5,556,474</u>		
Total Cash and Investments	<u>\$ 16,970,954</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts), and \$250,000 for demand deposit accounts (interest bearing and non-interest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

PMA Financial Network, Inc. is the administrator for the Wisconsin Investment Series Cooperative (WISC). The investment manager for WISC is PMA Financial Network, Inc. The WISC is not registered with the Securities and Exchange Commission, but invests its funds in accordance with applicable Wisconsin statutes. The WISC has the characteristics of a mutual fund and accordingly, reports the value of its underlying assets at fair value. At December 31, 2021, the Village’s share of the WISC’s assets was substantially equal to the amount reported above.

The Village maintains a collateral agreement with one of its banks. At December 31, 2021, the bank pledged various governmental securities in the amount of \$1.95 million to secure the Village’s deposits.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

A. DEPOSITS AND INVESTMENTS (continued)

1. Custodial Credit Risk

Deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village.

As of December 31, 2021 \$2,407,553 of the Village's total bank balances were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging financial institutions trust department or agent and not in the Village's name	\$ 1,946,477
Uninsured and uncollateralized	<u>461,076</u>
	<u>\$ 2,407,553</u>

2. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will fulfill its obligation. The Village had investments in the external Wisconsin Local Government Investment Pool which is not rated.

See Note I.D.1. for further information on deposit and investment policies.

B. RECEIVABLES

Receivables as of year-end for the Village's funds, including an allowance for uncollectible accounts, are detailed on the governmental fund balance sheet and the statement of net position. At this time all are expected to be collected within one year, except for delinquent personal property taxes.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

B. RECEIVABLES (continued)

Governmental funds report unavailable or unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	Unearned	Unavailable
Property taxes and user fees receivable for subsequent year	\$ 10,374,938	\$ -
Grants received prior to meeting all eligibility requirements	466,756	-
Other receivables not currently available	-	12,509
Governmental Funds	\$ 10,841,694	\$ 12,509
Unearned revenues included in liabilities	\$ 466,756	
Unearned revenues included in deferred inflows	10,374,938	
Total Unearned Revenues in Governmental Funds	\$ 10,841,694	

C. RESTRICTED ASSETS

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<u>Capital Assets not being Depreciated:</u>				
Land and Improvements	\$ 7,827,413	\$ -	\$ -	\$ 7,827,413
Construction in Progress	202,868	60,956	-	263,824
Total Capital Assets not being Depreciated	8,030,281	60,956	-	8,091,237
<u>Other Capital Assets</u>				
Intangible Assets	\$ 265,944	\$ -	\$ -	\$ 265,944
Land Improvements	1,229,447	-	-	1,229,447
Buildings and Improvements	7,071,225	74,152	(42,936)	7,102,441
Machinery and Equipment	7,483,265	392,015	(177,935)	7,697,345
Infrastructure	26,027,081	252,119	(37,582)	26,241,618
Total Capital Assets being Depreciated	42,076,962	718,286	(258,453)	42,536,795
Total Capital Assets	\$ 50,107,243	\$ 779,242	\$ (258,453)	\$ 50,628,032
<u>Less Accumulated Depreciation</u>				
Intangible Assets	\$ (131,295)	\$ (44,990)	\$ -	\$ (176,285)
Land Improvements	(217,120)	(61,712)	-	(278,832)
Buildings and Improvements	(3,918,233)	(167,859)	21,468	(4,064,624)
Machinery and Equipment	(4,459,610)	(477,301)	148,120	(4,788,791)
Infrastructure	(12,635,906)	(602,151)	37,582	(13,200,475)
Total Accumulated Depreciation	(21,362,164)	(1,354,013)	207,170	(22,509,007)
Net Capital Assets	\$ 28,745,079	\$ (574,771)	\$ (51,283)	\$ 28,119,025

Depreciation Expense was charged to functions as follows:

General Government	\$ 241,575
Public Safety	233,226
Health and Sanitation	206,415
Highway and Transportation	468,200
Library	13,097
Park and Recreation	191,500
Total Depreciation Expense	\$ 1,354,013

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

E. TRANSFERS AND ADVANCES

For the statement of net position, interfund balances which are owed within the governmental activities are netted and eliminated. The principal reason for interfund amounts relate to a time lag between the dates the transactions are recorded and the dates payments are made between funds.

Transfers

The following is a schedule of interfund transfers during the year ended December 31, 2021:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
Debt Service Fund	Stormwater Fund	394,719	Debt service
Debt Service Fund	TID #2 Fund	639,273	Debt service
Stormwater	Sewer	200,000	Infrastructure
Donation	General Fund	4,088	Operations
General Fund	TID #2 Fund	3,962	TIF Administration
Total-Fund Financial Statements		1,242,042	
Less: Fund Elimination		(1,242,042)	
Total - Government-Wide Financial Statements		<u>\$ -</u>	

The transfers above were authorized in the 2021 budget.

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Advances

The Village advanced funds to the TID #2 Special Revenue Fund for a repayment of debt obligations associated with the TID stormwater management project in 2006. These funds were advanced from the debt service and sewer fund and are being repaid with future increments and interest at the Village's average rate earned on funds invested in the LGIP annually. For 2021, interest of \$585 at a rate of .06% was charged.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

E. Transfers and Advances (continued)

Advances (continued)

Funds were also advanced from the General Fund for the building of a limited municipal water system for a new commercial development within the TID. The TID #2 Special Revenue Fund will repay this advance from increments generated from the new commercial development, an assisted living facility. Interest of 3% will be paid on the outstanding advance. During 2021, interest of \$11,860 was charged.

As of December 31, 2021 funds advanced were:

TID #2 Special Revenue Fund	
From Debt Service for stormwater	\$ 850,000
From Sewer Fund for stormwater	380,499
From General Fund for water	<u>425,234</u>
Total- Fund Financial Statements	1,655,733
Less: Fund Eliminations	<u>(1,655,733)</u>
Total Advances- Government-Wide Statement of Net Position	<u><u>\$ -</u></u>

F. LONG-TERM OBLIGATIONS

Long-term obligation activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Bonds/Notes Payable					
General obligation debt	\$ 6,880,000	\$ -	\$ (1,025,000)	\$ 5,855,000	\$ 1,060,000
General obligation notes from direct placement or direct borrowings	195,838	-	(40,598)	155,240	39,603
Unamortized premium	<u>134,389</u>	-	<u>(18,799)</u>	<u>115,590</u>	<u>-</u>
Total bonds/notes payable	<u>7,210,227</u>	<u>-</u>	<u>(1,084,397)</u>	<u>6,125,830</u>	<u>1,099,603</u>
Other Liabilities					
Vested compensated absences	442,061	264,598	(305,230)	401,429	252,300
Benefit agreements payable	<u>266,873</u>	-	<u>(25,055)</u>	<u>241,818</u>	<u>19,920</u>
Total Governmental Activities - Long-Term Liabilities	<u><u>\$ 7,919,161</u></u>	<u><u>\$ 264,598</u></u>	<u><u>\$ (1,414,682)</u></u>	<u><u>\$ 6,769,077</u></u>	<u><u>\$ 1,371,823</u></u>

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

F. LONG-TERM OBLIGATIONS (continued)

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the Village. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated in the Debt Service Fund.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2021, was \$64,967,540. Total general obligation debt outstanding at year end was \$6,010,240.

Type	Date of Issue	Interest Rate	Principal Due	Interest Payable	Original Indebtedness	Balance 12/31/2021
General Obligation						
Refunding Bonds- Stormwater	2012	1.0-2.25%	8/1/12-25	2/1 & 8/1	\$ 9,450,000	\$ 3,685,000
State Trust Fund Loan - Direct	2020	4.50%	3/15/20-25	3/15	190,000	152,320
Capital Project GO Debt	2019	2%-3%	3/1/20-39	3/1 & 9/1	2,355,000	2,170,000
Trunked Radio GO Note - Direct	2014	0%	2/15/15-22	n/a	23,346	2,920
						<u>\$ 6,010,240</u>

Debt service requirements to maturity on general obligation notes are as follows:

Year	General Obligation Notes			General Obligation Notes from Direct Borrowings and Direct Placements		
	Principal	Interest	Total	Principal	Interest	Total
2022	\$ 1,060,000	\$ 134,161	\$ 1,194,161	\$ 39,603	\$ 3,808	\$ 43,411
2023	1,095,000	110,730	1,205,730	37,600	2,891	40,491
2024	940,000	76,337	1,016,337	38,534	1,957	40,491
2025	990,000	64,782	1,054,782	39,503	988	40,491
2026	105,000	41,719	146,719	-	-	-
2027-2031	585,000	160,320	745,320	-	-	-
2032-2036	655,000	90,216	745,216	-	-	-
2037-2039	425,000	15,976	440,976	-	-	-
	<u>\$ 5,855,000</u>	<u>\$ 694,241</u>	<u>\$ 6,549,241</u>	<u>\$ 155,240</u>	<u>\$ 9,644</u>	<u>\$ 164,884</u>

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

F. LONG-TERM OBLIGATIONS (continued)

Other Liabilities

Other liabilities reported as long-term debt include the following:

Vested compensated absences attributed to governmental activities for employee sick and vacation benefits and compensatory time that will be liquidated primarily by the General Fund.

Benefit agreements payable represent the continuation of health insurance for a retired police officer. During 2011, a police officer injured in the line of duty retired under the State of Wisconsin disability program. The Village has a contractual obligation to provide the disabled officer and his family health insurance until he reaches Medicare age. The liability for this agreement is recorded in the government-wide statements and will be liquidated primarily by the General Fund.

G. LEASE DISCLOSURES

The Village has a lease agreement with a company that has a cell tower on the Village grounds. The company then leases space on the tower to multiple cellular phone companies and the Village receives an identified percentage of each lease. There are five providers on the tower. The lease terms vary; there are four long-term lease and have option periods extending the agreements until terminated by either party. The revenue on the leases is recorded in the general fund and supports general operations. Rent revenue in 2021 was \$136,488. Below are the estimated revenues for years 2022-2026.

<u>Year</u>	
2022	141,749
2023	147,689
2024	153,898
2025	160,390
2026	167,179
	<u>\$ 770,905</u>

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

H. NET POSITION/FUND BALANCE

Net Position reported on the Government-Wide Statement of Net Position at December 31, 2021 includes the following:

Net investment in capital assets	
Land	\$ 7,827,413
Construction in progress	263,824
Other capital assets, net of accumulated depreciation	20,027,788
Less: related long-term debt outstanding, less unspent portion	(6,010,240)
Add: deferred charges on refunding	166,117
Less: unamortized premium	<u>(115,590)</u>
Total net investment in capital assets	22,159,312
Restricted for pension	1,695,049
Restricted for debt service	813,702
Restricted for donor specified purpose	123,267
Restricted for library	26,183
Restricted for State Act 102 funding	15,917
Unrestricted	<u>3,162,837</u>
Total Governmental Activities Net Position	<u>\$ 27,996,267</u>

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE IV – DETAILED NOTES ON ALL FUNDS

H. NET POSITION/FUND BALANCE (continued)

Governmental fund balances reported on the fund financial statements as of December 31, 2021 include the following:

Nonspendable

General Fund

Prepaid Items	\$	15,953
Unpaid Prior Year Personal Property Taxes		2,253
Advance to Municipal Water Project Fund		425,234

Sewer Fund

Advance to TIF		380,499
	\$	823,939

Restricted

General Fund

Donor Specified	\$	13,545
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Debt Service Fund

Debt service		867,016
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Special Revenue Funds

Library		26,183
EMS-Donor Specified		44,690
EMS-State ACT 102 funding		15,917
Library Gift-Donor Specified		65,032
	\$	1,032,383

Committed

Five Year Capital Fund

Capital Projects	\$	2,316,511
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Sewer Fund

Sewer Operations and Infrastructure		1,154,213
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Special Revenue Funds

Stormwater		352,292
Donations		45,761
ARPA		78
Emergency Medical Service		43,847
	\$	3,912,702

Assigned

General Fund

Donor Specific Purpose	\$	15,773
Funds for Fire Department Events		9,910
2022 Budget Appropriation		150,000
	\$	175,683

Unassigned (Deficit)

General Fund	\$	1,440,285
TID # 2 (deficit)		(1,655,733)
	\$	(215,448)

Total Government Fund Balance	\$	5,729,259
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VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM

General Information about the Pension Plan

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM (continued)

Post-retirement adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21.0

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$307,426 in contributions from the Village.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM (continued)

Contribution rates for the plan year reported as of December 31, 2021 are:

Employee Category	Employee	Employer
General (Executives & Elected Officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.65%
Protective without Social Security	6.75%	16.25%

Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the Village reported an asset of \$1,695,049 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was .02715060%, which was an increase of .00009634% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized pension expense of (\$2,033,192).

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,453,257	\$ 528,427
Changes in assumption	38,447	-
Net differences between project and actual earnings on pension plan	-	3,182,317
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,573	3,403
Employer contributions subsequent to the measurement date	317,570	-
Total	\$ 2,810,847	\$ 3,714,147

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM (continued)

\$317,570 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31,	Amortization of deferred inflows and outflows
2021	\$ (315,076)
2022	(85,713)
2023	(576,071)
2024	(244,009)

Actuarial assumptions. The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	December 31, 2019
Measurement date of net pension liability	December 31, 2020
Actuarial cost method	Entry Age Normal
Asset valuation method	Fair Value
Long-term expected rate of return	7.0%
Discount rate	7.0%
Salary increases	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES’ RETIREMENT SYSTEM (continued)

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total Pension Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

**Asset Allocation Targets and Expected Returns
As of December 31, 2020**

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	51%	7.2%	4.7%
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.1
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
Variable Fund Asset Class			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4%

Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM (continued)

Single discount rate. A single discount rate of 7.00 percent was used to measure the total pension liability for the current and prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00 percent and a municipal bond rate of 2.00 percent. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.) Because of the unique structure of WRS, the 7.00 percent expected rate of return implies that a dividend of approximately 1.9 percent will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Village's proportionate share of the net pension liability (asset) to changes in the discount rate The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
Village's proportionate share of the net pension liability (asset)	\$1,613,452	(\$1,695,049)	(\$4,125,119)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

At December 31, 2021, the village reported a payable to the pension plan of \$84,577 which represents contractually required contributions outstanding as of the end of the year.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

B. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The Village uses a high deductible plan for health insurance. The Village purchases commercial insurance for all other risks. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

Self-Insurance

The Village uses a high deductible plan for its health insurance and funds the deductibles, co-insurance and a portion of co-pays through a health reimbursement account. This method allows the Village to self-fund the first dollars of health care for each insured on an annual basis. For 2021, the liability was limited to \$6,500 for employees with single coverage and \$13,000 for family coverage. The health reimbursement account is structured that the Village only reimburses for cost incurred and the Village maintains the plan not the individual. The costs are budgeted and expensed annually. Claims must be submitted within 120 days of year end. For 2021, the Village had a potential liability of \$480,000 and incurred claims of approximately \$139,000. For 2020, the Village had a potential liability of \$450,000 and incurred claims of \$141,000. The Village changed plan designs in 2017 receiving a substantial premium reduction but assuming more initial costs through the HRA. Historically the industry average has been less than 25% usage of total liability. The Village has used this type of plan since 2004 providing annual premium savings and overall health cost savings.

C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time the Village is party to various pending claims and legal proceedings. These legal actions and claims are defended by the Village's various insurance carriers, since claims brought against the Village are covered by insurance policies. In the opinion of Village management, any legal actions and claims or other proceedings known to exist at December 31, 2021 are not likely to have a material adverse impact on the Village's financial position.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

D. MUNICIPAL REVENUE OBLIGATION

In 2014, through its tax incremental financing district, the Village issued a promissory note to a developer for certain costs identified in the building of an assisted living facility on a former commercial property site. The note is issued as a PayGo obligation to be paid solely from tax increments collected from this developed parcel and only after repayment of Village funds for infrastructure improvements made in conjunction with this development.

The first payment of this obligation was made during 2016 and payments are scheduled through the year 2024. The total obligation was \$617,975 plus interest of 5.335%. The balance as of December 31, 2021 was \$248,785. It is expected that the Village will have increment available to make annual payments of this obligation. Since the amount of future payments is contingent on the collection of future TID increments, the obligation is not reported as a liability in the accompanying statements.

E. SUBSEQUENT EVENTS

The Village Board, at its March 2022 meeting, approved Tax Increment District #3 which will provide tax incremental financing assistance to a developer to build 237 apartments. In addition 21 single family homes are also planned on this roughly thirty acre parcel, which has been determined to be blighted for purposes of creating TID #3 near the downtown area. The Village's Plan Commission and Village Board of Trustees have approved the necessary rezoning and all necessary approvals have been made. The tax increment financing assistance provided will have a total cost of \$23,256,625. The financing will consist of a TID grant in the amount of \$8,466,000 plus interest and a Municipal Revenue Obligation ("Pay As You Go") in the amount of \$9,800,000. The total financing includes interest and administrative costs and \$865,845 for possible expansion of municipal water. Under the development agreement no funds will be due to the developer until occupancy is granted for the apartment portion. The developer will also be installing municipal water from a neighboring community to their project site. This will provide the Village with an opportunity to expand the municipal water into the downtown commercial district and surrounding areas in the future from a Lake Michigan water source. The Joint Review Board approved the creation of Tax Increment District #3 on April 19th, 2022.

At its April 2022 general election, citizens voted on a referendum to limit public works project expenditures to less than \$1 million dollars unless approved by majority in a referendum. The Village will now work within this limit and plan to take projects to the citizens for referendum support as it evaluates any public works project in the next few years.

VILLAGE OF ELM GROVE

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE V – OTHER INFORMATION

F. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 87, *Leases*
- Statement No. 91, *Conduit Debt Obligations*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*
- Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statement No. 96, *Subscription-Based Information Technology Arrangements*
- Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

VILLAGE OF ELM GROVE

General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance
Budget to Actual (Non-GAAP)
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Property Taxes	\$ 4,484,570	\$ 4,484,570	\$ 4,484,571	\$ 1
Intergovernmental	610,400	610,400	634,214	23,814
Licenses and Permits	231,800	231,800	242,188	10,388
Fines, Foreitures and Penalties	165,000	165,000	112,578	(52,422)
Public Charges for Service	716,650	716,650	753,489	36,839
Commercial Revenues	176,200	176,200	194,878	18,678
Total Revenues	<u>6,384,620</u>	<u>6,384,620</u>	<u>6,421,918</u>	<u>37,298</u>
EXPENDITURES				
Current				
General Government	1,328,370	1,328,370	1,344,163	(15,793)
Municipal Court	99,375	99,375	99,835	(460)
Police	2,396,625	2,396,625	2,336,345	60,280
Dispatch	556,580	556,580	527,787	28,793
Fire	289,495	289,495	284,280	5,215
Inspections	98,685	98,685	114,105	(15,420)
Health and Sanitation	522,000	522,000	502,628	19,372
Highway and Transportation	748,385	748,385	811,785	(63,400)
Forestry	151,955	151,955	145,044	6,911
Park and recreation	247,050	247,050	253,810	(6,760)
Contingency	100,000	95,912	-	95,912
Total Expenditures	<u>6,538,520</u>	<u>6,534,432</u>	<u>6,419,782</u>	<u>114,650</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(153,900)</u>	<u>(149,812)</u>	<u>2,136</u>	<u>151,948</u>
Other Financing Sources (Uses)				
Transfers in	3,900	3,900	3,962	62
Transfers out	-	(4,088)	(4,088)	-
Net Change in Fund Balance on budgetary basis	<u>\$ (150,000)</u>	<u>\$ (150,000)</u>	<u>2,010</u>	<u>\$ 152,010</u>
ADJUSTMENTS TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Revenues credited to designated accounts				
Intergovernmental revenue			8,336	
Commercial revenue			14,452	
			<u>22,788</u>	
Expenditures charged to designated accounts				
General Government			14,165	
Public Safety			(5,731)	
			<u>8,434</u>	
Net Change in Fund Balance - GAAP			<u>16,364</u>	
FUND BALANCE- beginning of year			<u>2,056,589</u>	
FUND BALANCE- END OF YEAR			<u>\$ 2,072,953</u>	

See independent auditors' report and notes to required supplementary information.

VILLAGE OF ELM GROVE

Special Revenue - Sewer Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Property taxes	\$ 1,100,000	\$ 1,100,000	\$ 1,100,000	\$ -
Public charges for services - user and connection	1,119,800	1,119,800	1,091,516	(28,284)
Commercial revenues				
Investment income	9,000	9,000	3,330	(5,670)
Miscellaneous Income	-	-	143	143
Total Revenues	<u>2,228,800</u>	<u>2,228,800</u>	<u>2,194,989</u>	<u>(33,811)</u>
EXPENDITURES				
Current - health and sanitation				
Metropolitan sewer and capital cost recover	1,812,300	1,812,300	1,808,019	4,281
Inspection and engineering	15,000	15,000	13,960	1,040
Legal, audit and insurance	19,000	19,000	20,765	(1,765)
Administrative	60,000	60,000	48,960	11,040
Miscellaneous	2,500	2,500	2,078	422
Infrastructure repair and maintenance	70,000	70,000	80,968	(10,968)
Total Expenditures	<u>1,978,800</u>	<u>1,978,800</u>	<u>1,974,750</u>	<u>4,050</u>
Excess of revenues over expenditures	<u>250,000</u>	<u>250,000</u>	<u>220,239</u>	<u>(29,761)</u>
OTHER FINANCING USES				
Transfer out				
Stormwater	<u>(200,000)</u>	<u>(200,000)</u>	<u>(200,000)</u>	<u>-</u>
Net change in fund balance	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>20,239</u>	<u>\$ (29,761)</u>
FUND BALANCE - Beginning of Year			<u>1,514,473</u>	
FUND BALANCE - END OF YEAR			<u>\$ 1,534,712</u>	

See independent auditors' report and notes to required supplementary information.

VILLAGE OF ELM GROVE

Special Revenue - Tax Increment District #2
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Property taxes- TID Increment	\$ 583,684	\$ 583,684	\$ 598,530	\$ 14,846
Intergovernmental revenues	30,524	30,524	30,524	-
Total Revenues	<u>614,208</u>	<u>614,208</u>	<u>629,054</u>	<u>14,846</u>
EXPENDITURES				
Current - general government				
Administrative	3,000	3,000	6,550	(3,550)
Developer Incentive	95,491	95,491	104,925	(9,434)
Debt service - Interest on advances	14,500	14,500	12,444	2,056
Total Expenditures	<u>112,991</u>	<u>112,991</u>	<u>123,919</u>	<u>(10,928)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>501,217</u>	<u>501,217</u>	<u>505,135</u>	<u>3,918</u>
OTHER FINANCING USES				
Transfer out- General fund	3,962	3,962	3,962	-
Transfer out- Debt service fund	639,273	639,273	639,273	-
Total Other Financing Uses	<u>643,235</u>	<u>643,235</u>	<u>643,235</u>	<u>-</u>
Net change in fund balance	<u>\$ (142,018)</u>	<u>\$ (142,018)</u>	<u>(138,100)</u>	<u>\$ 3,918</u>
FUND BALANCE (DEFICIT) - Beginning of Year			<u>(1,517,633)</u>	
FUND BALANCE (DEFICIT) - END OF YEAR			<u>\$ (1,655,733)</u>	

See independent auditors' report and notes to required supplementary information.

VILLAGE OF ELM GROVE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
 WISCONSIN RETIREMENT SYSTEM
 For the Year Ended December 31, 2021

WRS Fiscal Year End	Proportion of Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2014	0.02600506%	\$ (638,755)	\$ 2,926,697	21.83%	102.74%
12/31/2015	0.02564330%	\$ 416,699	\$ 3,034,482	13.73%	98.20%
12/31/2016	0.02568735%	\$ 211,725	\$ 3,195,495	6.63%	99.12%
12/31/2017	0.02628226%	\$ (780,351)	\$ 3,172,314	24.60%	102.93%
12/31/2018	0.02681855%	\$ 954,119	\$ 3,236,257	29.48%	101.00%
12/31/2019	0.02705426%	\$ (872,352)	\$ 3,364,713	25.93%	102.96%
12/31/2020	0.02715060%	\$ (1,695,049)	\$ 3,419,776	49.57%	105.26%

SCHEDULE OF EMPLOYER CONTRIBUTIONS- WISCONSIN RETIREMENT SYSTEM
 For the Year Ended December 31, 2021

Village Fiscal Year End	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 242,202	\$ 242,202	\$ -	\$ 3,034,482	7.98%
12/31/2016	\$ 255,257	\$ 255,257	\$ -	\$ 3,195,495	7.99%
12/31/2017	\$ 278,623	\$ 278,623	\$ -	\$ 3,172,314	8.78%
12/31/2018	\$ 285,004	\$ 285,004	\$ -	\$ 3,236,257	8.81%
12/31/2019	\$ 293,080	\$ 293,080	\$ -	\$ 3,364,714	8.71%
12/31/2020	\$ 310,083	\$ 310,083	\$ -	\$ 3,419,776	9.07%
12/31/2021	\$ 317,570	\$ 317,570	\$ -	\$ 3,449,523	9.21%

See independent auditors' report and notes to required supplementary information.

VILLAGE OF ELM GROVE

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended December 31, 2021

NOTE I – BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between funds and changes to the overall budget must be approved by a two-thirds board action.

All annual appropriations lapse at year-end except for certain non-lapsing funds specifically designated by the board. Budgetary control is exercised at the total fund level for all funds.

NOTE II – WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The Village is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in Assumptions. There were no changes in assumptions.

See independent auditors' report.

NONMAJOR FUNDS

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Library Fund

This fund is used to account for the activities of the Village's public library.

EMS Fund (Emergency Medical Services)

This fund is used to account for the activities of the Village's emergency medical service.

Stormwater Operations Fund

This fund is used to account for the activities of the Village's stormwater operations.

Donation Fund

This fund is used to record donations received for specific future projects.

Library Gift Fund

This fund accounts for donations received for the Village's library and the expenditure of those funds.

ARPA Fund

This fund accounts for ARPA grant revenues and related expenditures of those funds.

VILLAGE OF ELM GROVE

Nonmajor Governmental Funds
Combining Balance Sheet
As of December 31, 2021

	Special Revenue Funds						Capital Project Fund	Total
	Library Fund	EMS Fund	Stormwater Operations Fund	Donation Fund	ARPA Fund	Library Gift Fund	Transportation Fund	
ASSETS								
Cash and temporary investments	\$ 200,785	\$ 237,646	\$ 699,647	\$ 46,714	\$ 266,564	\$ 73,059	\$ 220,419	\$ 1,744,834
Receivables								
Taxes	244,193	132,791	247,042	-	-	-	329,581	953,607
Accounts	-	50,952	39,747	-	-	-	-	90,699
Allowance for doubtful accounts	-	(23,614)	-	-	-	-	-	(23,614)
TOTAL ASSETS	<u>\$ 444,978</u>	<u>\$ 397,775</u>	<u>\$ 986,436</u>	<u>\$ 46,714</u>	<u>\$ 266,564</u>	<u>\$ 73,059</u>	<u>\$ 550,000</u>	<u>\$ 2,765,526</u>
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities								
Accounts payable	\$ 4,630	\$ 2,633	\$ 14,730	\$ 953	\$ -	\$ 8,027	\$ -	\$ 30,973
Accrued liabilities	6,660	58,902	-	-	-	-	-	65,562
Unearned revenue	-	-	150,000	-	266,486	-	-	416,486
Total Liabilities	<u>11,290</u>	<u>61,535</u>	<u>164,730</u>	<u>953</u>	<u>266,486</u>	<u>8,027</u>	<u>-</u>	<u>513,021</u>
Deferred Inflows of Resources								
Unearned revenues	407,505	221,600	469,414	-	-	-	550,000	1,648,519
Unavailable revenues	-	10,186	-	-	-	-	-	10,186
Total Deferred Inflows of Resources	<u>407,505</u>	<u>231,786</u>	<u>469,414</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>550,000</u>	<u>1,658,705</u>
Fund Balances								
Restricted	26,183	60,607	-	-	-	65,032	-	151,822
Committed	-	43,847	352,292	45,761	78	-	-	441,978
Total Fund Balances	<u>26,183</u>	<u>104,454</u>	<u>352,292</u>	<u>45,761</u>	<u>78</u>	<u>65,032</u>	<u>-</u>	<u>593,800</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u>\$ 444,978</u>	<u>\$ 397,775</u>	<u>\$ 986,436</u>	<u>\$ 46,714</u>	<u>\$ 266,564</u>	<u>\$ 73,059</u>	<u>\$ 550,000</u>	<u>\$ 2,765,526</u>

VILLAGE OF ELM GROVE

Nonmajor Governmental Funds
 Combining Statement of Revenues, Expenditures and Changes in Fund Balance
 For the Year Ended December 31, 2021

	Special Revenue Funds						Capital Project Fund	Total
	Library Fund	EMS Fund	Stormwater Operations Fund	Donation Fund	ARPA Fund	Library Gift Fund	Transportation Fund	
REVENUES								
Taxes	\$ 406,110	\$ 221,600	\$ 170,500	\$ -	\$ -	\$ -	\$ -	\$ 798,210
Intergovernmental revenues	38,925	-	49,083	-	54,650	-	-	142,658
Public charges for services	7,177	120,707	455,199	-	-	-	-	583,083
Commercial revenues	335	404	1,311	26,796	78	65,018	-	93,942
Total Revenues	<u>452,547</u>	<u>342,711</u>	<u>676,093</u>	<u>26,796</u>	<u>54,728</u>	<u>65,018</u>	<u>-</u>	<u>1,617,893</u>
EXPENDITURES								
Current								
General government	-	-	-	2,975	2,288	-	-	5,263
Public safety	-	322,454	-	8,127	44,473	-	-	375,054
Health and sanitation	-	-	240,944	-	-	-	-	240,944
Public Works	-	-	-	-	4,576	-	-	4,576
Park and recreation	-	-	-	10,917	572	-	-	11,489
Library	452,277	-	-	-	1,115	55,559	-	508,951
Capital outlay	-	15,971	72,306	-	1,626	-	-	89,903
Total Expenditures	<u>452,277</u>	<u>338,425</u>	<u>313,250</u>	<u>22,019</u>	<u>54,650</u>	<u>55,559</u>	<u>-</u>	<u>1,236,180</u>
Excess (deficiency) of revenues over (under) expenditures	<u>270</u>	<u>4,286</u>	<u>362,843</u>	<u>4,777</u>	<u>78</u>	<u>9,459</u>	<u>-</u>	<u>381,713</u>
OTHER FINANCING SOURCES (USES)								
Transfer in	-	-	200,000	4,088	-	-	-	204,088
Transfer out	-	-	(394,719)	-	-	-	-	(394,719)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(194,719)</u>	<u>4,088</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(190,631)</u>
Net change in fund balance	<u>270</u>	<u>4,286</u>	<u>168,124</u>	<u>8,865</u>	<u>78</u>	<u>9,459</u>	<u>-</u>	<u>191,082</u>
FUND BALANCES - Beginning of Year	<u>25,913</u>	<u>100,168</u>	<u>184,168</u>	<u>36,896</u>	<u>-</u>	<u>55,573</u>	<u>-</u>	<u>402,718</u>
FUND BALANCES - END OF YEAR	<u>\$ 26,183</u>	<u>\$ 104,454</u>	<u>\$ 352,292</u>	<u>\$ 45,761</u>	<u>\$ 78</u>	<u>\$ 65,032</u>	<u>\$ -</u>	<u>\$ 593,800</u>

VILLAGE OF ELM GROVE

GENERAL FUND-REVENUES AND TRANSFERS (Non-GAAP)

Budgetary Comparison Schedule

For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
TAXES				
Property taxes	\$ 4,484,570	\$ 4,484,570	\$ 4,484,571	\$ 1
INTERGOVERNMENTAL REVENUES				
State shared revenues	80,235	80,235	80,234	(1)
Expenditure restraint	73,225	73,225	73,225	-
Fire insurance dues	42,750	42,750	44,009	1,259
State and federal aids				
Transportation aids	375,000	375,000	375,000	-
Exempt computer aid	10,000	10,000	10,000	-
Personal Property Tax Aid	15,500	15,500	15,312	(188)
Public safety grants	3,040	3,040	4,001	961
Miscellaneous state aid	10,650	10,650	32,433	21,783
	<u>610,400</u>	<u>610,400</u>	<u>634,214</u>	<u>23,814</u>
LICENSES AND PERMITS				
Licenses	19,700	19,700	15,610	(4,090)
Cable TV franchise fees	51,500	51,500	38,372	(13,128)
Permits	160,600	160,600	188,206	27,606
	<u>231,800</u>	<u>231,800</u>	<u>242,188</u>	<u>10,388</u>
FINES, FORFEITURES AND PENALTIES				
Court fines	165,000	165,000	112,578	(52,422)
PUBLIC CHARGES FOR SERVICES				
General government	4,000	4,000	3,416	(584)
Protection of persons and property	3,500	3,500	9,979	6,479
Public works				
Solid waste user charge	522,000	522,000	524,722	2,722
Miscellaneous public works	14,000	14,000	9,792	(4,208)
	<u>543,500</u>	<u>543,500</u>	<u>547,909</u>	<u>4,409</u>

VILLAGE OF ELM GROVE

GENERAL FUND-REVENUES AND TRANSFERS (Non-GAAP)
 Budgetary Comparison Schedule
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Recreation Activities				
Swim team	11,000	11,000	17,200	6,200
Swimming lessons	15,000	15,000	23,402	8,402
Swimming fees	52,000	52,000	63,556	11,556
Pool rental	9,500	9,500	6,807	(2,693)
Tennis team	5,000	5,000	4,420	(580)
Tennis lessons	4,500	4,500	6,575	2,075
Tennis fees	5,000	5,000	3,007	(1,993)
Summer recreation and children's activities	16,500	16,500	27,463	10,963
Baseball	12,150	12,150	12,646	496
Aerobic/exercise	20,250	20,250	12,125	(8,125)
Concession sales	7,000	7,000	1,667	(5,333)
Picnic reservations	7,000	7,000	9,468	2,468
Adult programs	2,650	2,650	5,150	2,500
Shared Programs	5,000	5,000	3,171	(1,829)
Miscellaneous recreation	600	600	8,923	8,323
Recreation Activities subtotal	<u>173,150</u>	<u>173,150</u>	<u>205,580</u>	<u>32,430</u>
Public charges for services	<u>716,650</u>	<u>716,650</u>	<u>753,489</u>	<u>36,839</u>
COMMERCIAL REVENUES				
Investment income	38,700	38,700	22,190	(16,510)
Cell tower lease revenue	134,000	134,000	136,488	2,488
Miscellaneous revenue	<u>3,500</u>	<u>3,500</u>	<u>36,200</u>	<u>32,700</u>
	<u>176,200</u>	<u>176,200</u>	<u>194,878</u>	<u>18,678</u>
OTHER FINANCING SOURCES				
Transfer in - TID Fund	<u>3,900</u>	<u>3,900</u>	<u>3,962</u>	<u>62</u>
TOTAL REVENUES AND OTHER FINANCING SOURCES ON BUDGETARY BASIS	<u>\$ 6,388,520</u>	<u>\$ 6,388,520</u>	6,425,880	<u>\$ 37,360</u>
ADJUSTMENTS TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Revenues credited to designated accounts				
Intergovernmental revenue			8,336	
Commercial revenue			<u>14,452</u>	
TOTAL REVENUES AND OTHER FINANCING SOURCES			<u>\$ 6,448,668</u>	

VILLAGE OF ELM GROVE

GENERAL FUND-EXPENDITURES AND TRANSFERS (Non-GAAP)
 Budgetary Comparison Schedule
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
CURRENT				
General Government				
Salaries and wages	\$ 414,000	\$ 414,000	\$ 410,974	\$ 3,026
Fringe benefits	169,600	169,600	157,088	12,512
Legal	35,000	35,000	49,438	(14,438)
Attorney's retainer	15,400	15,400	10,813	4,587
Election	7,900	7,900	5,227	2,673
Office supplies	3,500	3,500	3,853	(353)
Printing, publishing, and postage	12,000	12,000	8,668	3,332
Utilities	85,000	85,000	80,846	4,154
Contracted services				
Tax roll preparation	4,675	4,675	6,571	(1,896)
Weights and measures	800	800	800	-
Audit and accounting	15,000	15,000	15,200	(200)
Payroll service	6,900	6,900	6,677	223
Assessor services	117,100	117,100	114,551	2,549
Elmbrook humane society	8,925	8,925	8,925	-
Wildlife management	1,500	1,500	-	1,500
Computer maintenance	80,500	80,500	76,387	4,113
Office equipment maintenance	10,350	10,350	7,024	3,326
Building cleaning	23,100	23,100	23,100	-
Internet expense	50,750	50,750	52,526	(1,776)
Zoning administrative	3,500	3,500	4,425	(925)
GIS expense	12,000	12,000	11,887	113
Insurance	196,750	196,750	204,612	(7,862)
Training, dues, memberships	8,500	8,500	9,256	(756)
License expense	1,800	1,800	1,021	779
Community relations	2,620	2,620	1,620	1,000
July 4th celebration	7,000	7,000	15,861	(8,861)
Building maintenance	30,000	30,000	47,758	(17,758)
Write-off delinquent taxes	-	-	4,524	(4,524)
Miscellaneous	4,200	4,200	4,531	(331)
	<u>1,328,370</u>	<u>1,328,370</u>	<u>1,344,163</u>	<u>(15,793)</u>
Municipal Court				
Salaries and wages	58,400	58,400	60,016	(1,616)
Fringe benefits	7,975	7,975	8,022	(47)
Office supplies and operating expenses	3,000	3,000	1,982	1,018
Miscellaneous	1,000	1,000	75	925
Judicial education	1,500	1,500	1,097	403
Legal	27,500	27,500	28,643	(1,143)
	<u>99,375</u>	<u>99,375</u>	<u>99,835</u>	<u>(460)</u>

VILLAGE OF ELM GROVE

GENERAL FUND-EXPENDITURES AND TRANSFERS (Non-GAAP)
 Budgetary Comparison Schedule
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
CURRENT (continued)				
Public Safety				
Police Department				
Salaries and wages	\$ 1,620,000	\$ 1,620,000	\$ 1,599,694	\$ 20,306
Fringe benefits	703,275	703,275	662,160	41,115
Uniform/mileage	5,000	5,000	7,946	(2,946)
Equipment maintenance	34,000	34,000	29,433	4,567
Memberships and training	16,500	16,500	15,296	1,204
Police investigation, joint teams, prevention	10,350	10,350	9,232	1,118
Office equipment, supplies and miscellaneous	7,500	7,500	12,584	(5,084)
	<u>2,396,625</u>	<u>2,396,625</u>	<u>2,336,345</u>	<u>60,280</u>
Dispatch Department				
Salaries and wages	331,750	331,750	326,973	4,777
Fringe benefits	152,400	152,400	137,981	14,419
Communications maintenance	68,030	68,030	59,955	8,075
Memberships and training	2,500	2,500	1,468	1,032
Sundry	1,900	1,900	1,410	490
	<u>556,580</u>	<u>556,580</u>	<u>527,787</u>	<u>28,793</u>
Fire Department				
Wages and paid on call	209,500	209,500	201,753	7,747
Fringe benefits	30,875	30,875	29,424	1,451
Special response team	2,470	2,470	2,520	(50)
Fire drill payments	10,200	10,200	10,315	(115)
Equipment and operating	28,200	28,200	32,310	(4,110)
Communications maintenance	2,250	2,250	2,640	(390)
Memberships, training, prevention	6,000	6,000	5,318	682
	<u>289,495</u>	<u>289,495</u>	<u>284,280</u>	<u>5,215</u>
Inspection				
Building	65,000	65,000	81,388	(16,388)
Electrical	19,760	19,760	19,804	(44)
Plumbing	10,725	10,725	9,721	1,004
Special	3,200	3,200	3,192	8
	<u>98,685</u>	<u>98,685</u>	<u>114,105</u>	<u>(15,420)</u>

VILLAGE OF ELM GROVE

GENERAL FUND-EXPENDITURES AND TRANSFERS (Non-GAAP)
 Budgetary Comparison Schedule
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
CURRENT (continued)				
Health and Sanitation				
Salaries and wages	\$ 57,625	\$ 57,625	\$ 49,422	\$ 8,203
Fringe benefits	18,675	18,675	14,668	4,007
Waste collection	256,100	256,100	253,326	2,774
Recycling collections	142,500	142,500	140,704	1,796
Brush disposal	45,000	45,000	44,008	992
Misc/Household hazardous waste disposal	2,100	2,100	500	1,600
	<u>522,000</u>	<u>522,000</u>	<u>502,628</u>	<u>19,372</u>
Public Works				
Highway and Transportation				
Salaries and wages	381,875	381,875	396,426	(14,551)
Fringe benefits	123,200	123,200	118,149	5,051
Utilities	15,750	15,750	15,421	329
Pavement maintenance	30,000	30,000	31,334	(1,334)
Snow and ice control	53,500	53,500	47,053	6,447
Building and ground maintenance	5,000	5,000	5,028	(28)
Traffic control	38,500	38,500	32,228	6,272
Equipment maintenance	87,500	87,500	89,287	(1,787)
Sundry	8,060	8,060	11,744	(3,684)
Engineering	5,000	5,000	65,115	(60,115)
	<u>748,385</u>	<u>748,385</u>	<u>811,785</u>	<u>(63,400)</u>
Forestry				
Salaries and wages	77,550	77,550	74,727	2,823
Fringe benefits	16,405	16,405	18,846	(2,441)
Forestry tree care	27,000	27,000	21,528	5,472
Diseased tree treatment	25,000	25,000	18,255	6,745
Landscaping	5,000	5,000	10,513	(5,513)
Miscellaneous	1,000	1,000	1,175	(175)
	<u>151,955</u>	<u>151,955</u>	<u>145,044</u>	<u>6,911</u>

VILLAGE OF ELM GROVE

GENERAL FUND-EXPENDITURES AND TRANSFERS (Non-GAAP)
 Budgetary Comparison Schedule
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
CURRENT (continued)				
Park and Recreation				
Salaries and wages	\$ 134,000	\$ 134,000	\$ 138,724	\$ (4,724)
Fringe benefits	21,900	21,900	22,663	(763)
Instructor fees	13,000	13,000	12,350	650
Operating expenses and utilities	33,100	33,100	48,221	(15,121)
Printing and miscellaneous	15,850	15,850	18,088	(2,238)
Baseball program	8,000	8,000	7,568	432
Swimming program	1,650	1,650	2,130	(480)
Tennis program	1,300	1,300	342	958
Concessions	4,000	4,000	437	3,563
Recreation program expense	14,250	14,250	3,287	10,963
	<u>247,050</u>	<u>247,050</u>	<u>253,810</u>	<u>(6,760)</u>
Contingency	<u>100,000</u>	<u>95,912</u>	<u>-</u>	<u>95,912</u>
TOTAL CURRENT	<u>6,538,520</u>	<u>6,534,432</u>	<u>6,419,782</u>	<u>114,650</u>
Other Financing Uses				
Transfers out				
Donation fund	-	4,088	4,088	-
TOTAL EXPENDITURES AND OTHER FINANCING USES ON BUDGETARY BASIS	<u>\$ 6,538,520</u>	<u>\$ 6,538,520</u>	6,423,870	<u>\$ 114,650</u>
ADJUSTMENTS TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Expenditures charged to designated accounts				
General Government			14,165	
Public Safety			<u>(5,731)</u>	
TOTAL EXPENDITURES AND OTHER FINANCING USES			<u>\$ 6,432,304</u>	

DEBT SERVICE FUND

The Debt Service Fund is used to account for the accumulation of resources for, and the payments of, the Village's general obligation long-term debt principal and interest.

VILLAGE OF ELM GROVE

Debt Service Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Property taxes	\$ 187,304	\$ 187,304	\$ 187,304	\$ -
Commercial Revenue				
Investment income	5,500	5,500	552	(4,948)
Total Revenue	<u>192,804</u>	<u>192,804</u>	<u>187,856</u>	<u>(4,948)</u>
EXPENDITURES				
Debt service				
Principal	1,065,598	1,065,598	1,065,598	-
Interest	158,447	158,447	158,446	(1)
Miscellaneous bond fees	-	400	400	-
Total Expenditures	<u>1,224,045</u>	<u>1,224,445</u>	<u>1,224,444</u>	<u>(1)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,031,241)</u>	<u>(1,031,641)</u>	<u>(1,036,588)</u>	<u>(4,949)</u>
OTHER FINANCING SOURCES				
Transfers in				
Special Revenue - Stormwater fund	394,719	394,719	394,719	-
Special Revenue - TID # 2	<u>639,273</u>	<u>639,273</u>	<u>639,273</u>	-
Total Other Financing Sources	<u>1,033,992</u>	<u>1,033,992</u>	<u>1,033,992</u>	-
Net change in fund balance	<u>\$ 2,751</u>	<u>\$ 2,351</u>	(2,596)	<u>\$ (4,949)</u>
FUND BALANCE - Beginning of Year			<u>869,612</u>	
FUND BALANCE - END OF YEAR			<u>\$ 867,016</u>	

CAPITAL PROJECT FUND

The Capital Project Fund is used to account for and report financial resources that are restricted, committed, or assigned to be used for the acquisition or construction of major capital facilities, equipment, or projects.

VILLAGE OF ELM GROVE

Capital Projects Fund - Five Year Capital
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Taxes	\$ 733,327	\$ 733,327	\$ 733,327	\$ -
Intergovernmental revenue	86,000	86,000	99,822	13,822
Public charges for service	25,500	25,500	25,500	-
Commercial revenues				
Miscellaneous revenue	5,000	173,300	180,123	6,823
Investment income	15,000	15,000	5,735	(9,265)
Total Revenues	<u>864,827</u>	<u>1,033,127</u>	<u>1,044,507</u>	<u>11,380</u>
EXPENDITURES				
Capital outlay				
Equipment	162,600	457,100	410,472	46,628
Building and land improvements	98,000	98,000	89,574	8,426
Infrastructure	241,000	241,000	229,895	11,105
Other	5,000	5,000	12,231	(7,231)
Total Expenditures	<u>506,600</u>	<u>801,100</u>	<u>742,172</u>	<u>58,928</u>
Excess of revenues over expenditures	<u>358,227</u>	<u>232,027</u>	<u>302,335</u>	<u>70,308</u>
OTHER FINANCING SOURCES				
Proceeds from sale of capital assets	-	-	14,054	14,054
Net change in fund balance	<u>\$ 358,227</u>	<u>\$ 232,027</u>	316,389	<u>\$ 84,362</u>
FUND BALANCE - Beginning of Year			<u>2,000,122</u>	
FUND BALANCE - END OF YEAR			<u>\$ 2,316,511</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - Library Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Taxes	\$ 406,110	\$ 406,110	\$ 406,110	\$ -
Intergovernmental revenues	39,715	39,715	38,925	(790)
Public charges for services	7,500	7,500	7,177	(323)
Commercial revenues				
Investment income	1,000	1,000	335	(665)
Total Revenues	<u>454,325</u>	<u>454,325</u>	<u>452,547</u>	<u>(1,778)</u>
EXPENDITURES				
Current - library				
Salaries and wages	308,000	308,000	298,361	9,639
Fringe benefits	59,350	59,350	57,595	1,755
New material and book service	58,150	58,150	59,007	(857)
Supplies and equipment maintenance	30,700	30,700	30,529	171
Miscellaneous	8,125	8,125	6,785	1,340
Total Expenditures	<u>464,325</u>	<u>464,325</u>	<u>452,277</u>	<u>12,048</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(10,000)</u>	<u>(10,000)</u>	<u>270</u>	<u>10,270</u>
Net change in fund balance	<u>\$ (10,000)</u>	<u>\$ (10,000)</u>	<u>270</u>	<u>\$ 10,270</u>
FUND BALANCE - Beginning of Year			<u>25,913</u>	
FUND BALANCE - END OF YEAR			<u>\$ 26,183</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - Emergency Medical Service (EMS) Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual (Non-GAAP)
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Property taxes	\$ 221,600	\$ 221,600	\$ 221,600	\$ -
Intergovernmental revenue	-	-	-	-
Public charges for services	115,000	115,000	120,707	5,707
Commercial revenues				
Investment income	<u>1,000</u>	<u>1,000</u>	<u>404</u>	<u>(596)</u>
Total Revenues	<u>337,600</u>	<u>337,600</u>	<u>342,711</u>	<u>5,111</u>
EXPENDITURES				
Current- public safety				
Ambulance				
Wages and paid on call	264,100	264,100	256,159	7,941
Fringe benefits	31,500	31,500	29,803	1,697
EMT training	4,600	4,600	6,681	(2,081)
Uniforms	1,000	1,000	-	1,000
Medical supplies	16,000	16,000	11,306	4,694
Ambulance maintenance	6,300	6,300	4,842	1,458
Ambulance communications	1,000	1,000	1,148	(148)
Ambulance billing fees	8,400	8,400	7,050	1,350
Miscellaneous	6,700	6,700	7,553	(853)
Capital outlay	<u>16,500</u>	<u>16,500</u>	<u>15,971</u>	<u>529</u>
Total Expenditures	<u>356,100</u>	<u>356,100</u>	<u>340,513</u>	<u>15,587</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(18,500)</u>	<u>(18,500)</u>	2,198	<u>20,698</u>
Net change in fund balance (budgetary basis)	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	2,198	<u>\$ 20,698</u>
ADJUSTMENTS TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Expenditures charged to designated accounts				
Miscellaneous			<u>(2,088)</u>	
			<u>(2,088)</u>	
Net change in fund balance			4,286	
FUND BALANCE - Beginning of Year			<u>100,168</u>	
FUND BALANCE - END OF YEAR			<u>\$ 104,454</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - Stormwater Operations Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Taxes	\$ 170,500	\$ 170,500	\$ 170,500	\$ -
Intergovernmental revenues	274,000	274,000	49,083	(224,917)
Public charges for services	455,133	455,133	455,199	66
Misc revenue- Fund from Lake Michigan Grant				
Investment income	<u>2,400</u>	<u>2,400</u>	<u>1,311</u>	<u>(1,089)</u>
Total Revenues	<u>902,033</u>	<u>902,033</u>	<u>676,093</u>	<u>(225,940)</u>
EXPENDITURES				
Current- health and sanitation				
Infrastructure repair and maintenance	65,000	65,000	64,793	207
Administrative	165,000	165,000	161,140	3,860
Inspection, engineering, audit	20,000	20,000	15,011	4,989
Capital outlay	<u>425,000</u>	<u>425,000</u>	<u>72,306</u>	<u>352,694</u>
Total Expenditures	<u>675,000</u>	<u>675,000</u>	<u>313,250</u>	<u>361,750</u>
Excess (deficiency) of revenues over (under) expenditures	<u>227,033</u>	<u>227,033</u>	<u>362,843</u>	<u>135,810</u>
OTHER FINANCING SOURCES (USES)				
Transfer in- Sewer Fund	200,000	200,000	200,000	-
Transfer out - Debt Service	<u>(394,719)</u>	<u>(394,719)</u>	<u>(394,719)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(194,719)</u>	<u>(194,719)</u>	<u>(194,719)</u>	<u>-</u>
Net change in fund balance	<u>\$ 32,314</u>	<u>\$ 32,314</u>	168,124	<u>\$ 135,810</u>
FUND BALANCE - Beginning of Year			<u>184,168</u>	
FUND BALANCE - END OF YEAR			<u>\$ 352,292</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - Donation Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Commercial revenues				
Donations	\$ -	\$ 26,714	\$ 26,714	\$ -
Investment income	-	82	82	-
Total Revenues	-	26,796	26,796	-
EXPENDITURES				
Current				
General Government	-	2,975	2,975	-
Public safety	-	8,127	8,127	-
Parks and recreation	-	10,918	10,917	1
Total Expenditures	-	22,020	22,019	1
Excess of revenues over expenditures	-	(22,020)	4,777	1
OTHER FINANCING SOURCES				
Transfer In				
General Fund	-	4,088	4,088	-
Net change in fund balance	<u>\$ -</u>	<u>\$ 4,776</u>	8,865	<u>\$ 4,089</u>
FUND BALANCE - Beginning of Year			36,896	
FUND BALANCE - END OF YEAR			<u>\$ 45,761</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - Library Gift Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Commercial revenues				
Donations	\$ -	\$ 64,971	\$ 64,971	\$ -
Investment income	-	47	47	-
Total Revenues	-	65,018	65,018	-
EXPENDITURES				
Current				
Library Materials	-	55,559	55,559	-
Total Expenditures	-	55,559	55,559	-
Net change in fund balance	<u>\$ -</u>	<u>\$ 9,459</u>	9,459	<u>\$ -</u>
FUND BALANCE - Beginning of Year			55,573	
FUND BALANCE - END OF YEAR			<u>\$ 65,032</u>	

VILLAGE OF ELM GROVE

Special Revenue Fund - ARPA Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 Budget to Actual
 For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Intergovernmental revenues				
State and federal aids	-	321,136	54,650	(266,486)
Commercial revenues				
Investment income	-	78	78	-
Total Revenues	-	321,214	54,728	(266,486)
EXPENDITURES				
Current				
General government	-	2,288	2,288	-
Public safety	-	44,473	44,473	-
Public works	-	4,576	4,576	-
Library	-	1,115	1,115	-
Park and recreation	-	572	572	-
Capital outlay	-	1,626	1,626	-
Total Expenditures	-	54,650	54,650	-
Excess of revenues over expenditures	-	(54,650)	78	(266,486)
Net change in fund balance	\$ -	\$ 266,564	78	\$ (266,486)
FUND BALANCE - Beginning of Year			-	
FUND BALANCE - END OF YEAR			\$ 78	

STATISTICAL SECTION

STATISTICAL SECTION

This part of the Village of Elm Grove's annual comprehensive financial report presents detailed information as a framework for understanding what the financial statements, note disclosures, and required supplementary information says about the overall financial well-being of the Village.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the Village's most significant local revenue source, property taxes.

Debt Capacity

These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and also the Village's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indications to help the reader understand the environment within which the Village's financial activities take place.

Operating Information

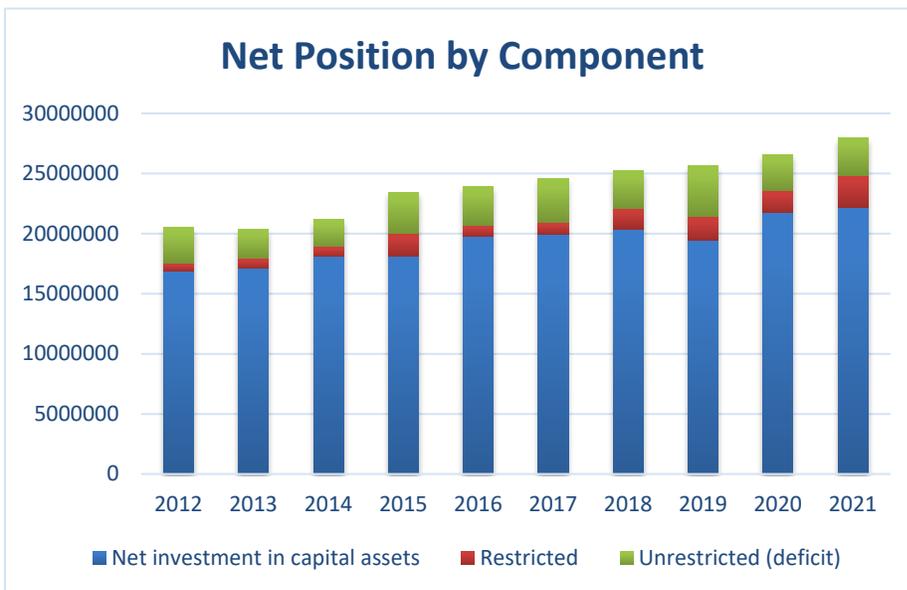
These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.

Sources: Information in these statistical tables was obtained from the sources identified and village records.

**Village of Elm Grove
Net Position by Component
Last Ten Fiscal Years**

Table 1

Net Position- Governmental Activities	Net investment in capital assets	Restricted	Unrestricted (deficit)	Total Governmental Activities Net Position
2012	\$ 16,855,319	\$ 681,483	\$ 2,971,576	\$ 20,508,378
2013	17,095,963	830,689	2,444,563	20,371,215
2014	18,081,257	831,662	2,242,089	21,155,008
2015	18,099,477	1,899,736	3,454,557	23,453,770
2016	19,752,197	961,290	3,179,599	23,893,086
2017	19,961,302	961,308	3,668,063	24,590,673
2018	20,373,281	1,740,505	3,130,697	25,244,483
2019	19,444,919	1,982,058	4,244,083	25,671,060
2020	21,742,498	1,829,491	3,027,399	26,599,388
2021	22,159,312	2,674,118	3,162,837	27,996,267



Data Source: Village of Elm Grove Annual Financial Reports

Table 2

**Village of Elm Grove
Change in Net Position
Last Ten Fiscal Years**

<u>Expenses</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Governmental Activities				
General government	\$1,422,768	\$1,403,462	\$1,456,058	\$1,341,736
Public Safety	3,284,598	3,309,156	3,279,232	3,222,560
Health and sanitation	3,056,274	3,711,448	3,315,768	3,065,778
Highway and transportation	1,102,688	1,192,854	1,441,556	1,146,621
Library	441,712	455,467	438,845	440,791
Park and recreation	311,277	290,622	283,628	296,768
Interest and Fiscal Charges	172,892	396,125	235,576	243,928
Total Governmental Activities	<u>9,792,209</u>	<u>10,759,134</u>	<u>10,450,663</u>	<u>9,758,182</u>
<u>Program Revenues</u>				
Governmental Activities				
Charges for services				
General government	9,752	6,539	3,949	4,101
Public safety	421,163	445,931	439,302	468,713
Health and sanitation	1,758,946	1,721,793	1,731,916	1,874,146
Public works	28,831	10,246	18,681	10,602
Library	14,628	13,800	13,163	12,221
Park and recreation	182,431	169,953	154,103	161,826
Operating grants and contributions	716,792	609,911	539,409	493,310
Capital grants and contributions	29,953	5,490	738,142	22,701
Total Program Revenues, Grants and Contributions	<u>3,162,496</u>	<u>2,983,663</u>	<u>3,638,665</u>	<u>3,047,620</u>
<u>Net Revenue (Expense)</u>	<u>(6,629,713)</u>	<u>(7,775,471)</u>	<u>(6,811,998)</u>	<u>(6,710,562)</u>
<u>General Revenue and Other Changes in Net Position</u>				
Governmental Activities				
Taxes levied				
General Village Operations	4,567,260	4,428,895	4,478,820	4,549,718
MMSD Capital Charge	1,466,940	1,464,500	1,500,000	1,500,000
TIF Fund	341,594	475,181	435,349	455,763
Capital Fund	459,195	600,000	600,000	602,000
Debt service	-	-	-	-
Intergovernmental Revenues	217,394	207,048	224,520	241,050
Investment Income	25,696	32,339	47,028	53,773
Miscellaneous	263,628	430,345	310,074	317,444
Special Item- settlement of lawsuit, WTPR federal funding	1,250,000	-	-	-
Total government Activities - General and Other Revenues	<u>8,591,707</u>	<u>7,638,308</u>	<u>7,595,791</u>	<u>7,719,748</u>
<u>Change in Net Position</u>	<u>\$1,961,994</u>	<u>\$ (137,163)</u>	<u>\$ 783,793</u>	<u>\$1,009,186</u>

Data Source: Village of Elm Grove Annual Financial Reports

Table 2

<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$1,625,055	\$1,609,499	\$1,703,861	\$1,831,415	\$1,833,280	\$1,783,848
3,555,547	3,728,144	3,638,692	4,056,201	3,731,018	3,559,109
3,019,585	3,096,800	3,100,795	3,010,966	2,857,365	2,906,682
1,223,163	1,238,555	1,273,283	1,500,461	1,387,339	1,325,687
482,046	507,907	510,259	513,124	481,772	504,408
321,307	328,023	333,368	345,702	446,409	459,973
226,223	207,981	195,429	304,834	210,904	185,302
<u>10,452,926</u>	<u>10,716,909</u>	<u>10,755,687</u>	<u>11,562,703</u>	<u>10,948,087</u>	<u>10,725,009</u>
4,020	2,699	3,193	5,372	5,602	41,788
488,437	467,175	468,920	504,606	470,250	452,798
1,882,395	1,883,365	1,973,758	1,964,771	2,025,209	2,096,937
17,213	22,600	35,970	32,679	22,486	9,792
12,955	12,698	11,878	11,980	5,342	7,177
164,561	160,492	151,697	140,337	155,356	205,580
492,073	554,081	542,811	495,128	650,699	621,268
27,054	122,516	17,310	187,752	60,082	66,860
<u>3,088,708</u>	<u>3,225,626</u>	<u>3,205,537</u>	<u>3,342,625</u>	<u>3,395,026</u>	<u>3,502,200</u>
<u>(7,364,218)</u>	<u>(7,491,283)</u>	<u>(7,550,150)</u>	<u>(8,220,078)</u>	<u>(7,553,061)</u>	<u>(7,222,809)</u>
4,633,574	4,755,800	4,920,781	4,989,390	5,074,035	5,282,781
1,500,000	1,425,000	1,350,000	1,320,000	1,220,000	1,100,000
496,909	698,151	616,239	610,076	634,947	598,530
584,500	609,500	589,000	709,500	741,250	733,327
				146,813	187,304
217,611	206,053	201,428	216,640	235,597	234,311
65,260	86,455	177,846	247,601	100,329	31,304
305,680	407,911	419,679	553,448	328,419	452,131
-	-	-	-	-	-
<u>7,803,534</u>	<u>8,188,870</u>	<u>8,274,973</u>	<u>8,646,655</u>	<u>8,481,390</u>	<u>8,619,688</u>
<u>\$ 439,316</u>	<u>\$ 697,587</u>	<u>\$ 724,823</u>	<u>\$ 426,577</u>	<u>\$ 928,329</u>	<u>\$1,396,879</u>

**Village of Elm Grove
Fund Balance- Governmental Funds
Last Ten Fiscal Years**

Table 3

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<u>General Fund:</u>					
Nonspendable	\$ 144,235	\$ 992,657	\$ 990,050	\$ 883,251	\$ 818,134
Restricted	25,745	15,665	15,086	15,495	9,925
Assigned	155,122	229,651	242,952	224,986	220,327
Unassigned	2,047,938	1,026,438	1,088,706	1,130,243	1,145,526
Total general fund	<u>2,373,040</u>	<u>2,264,411</u>	<u>2,336,794</u>	<u>2,253,975</u>	<u>2,193,912</u>
 <u>All Other Governmental Funds:</u>					
Nonspendable	-	38,045	-	-	-
Restricted	1,344,873	1,371,523	1,341,610	1,320,325	1,020,360
Committed	2,649,752	3,019,737	2,429,409	2,994,528	2,102,027
Unassigned	(629,173)	(1,422,832)	(1,437,551)	(1,350,414)	(1,394,790)
Total all other governmental funds	<u>3,365,452</u>	<u>3,006,473</u>	<u>2,333,468</u>	<u>2,964,439</u>	<u>1,727,597</u>
 <u>Total Governmental Funds</u>					
Non-spendable	144,235	1,030,702	990,050	883,251	818,134
Restricted	1,370,618	1,387,188	1,356,696	1,335,820	1,030,285
Committed	2,649,752	3,019,737	2,429,409	2,994,528	2,102,027
Assigned	155,122	229,651	242,952	224,986	220,327
Unassigned	1,418,765	(396,394)	(348,845)	(220,171)	(249,264)
Total all governmental funds (1)	<u>\$ 5,738,492</u>	<u>\$ 5,270,884</u>	<u>\$ 4,670,262</u>	<u>\$ 5,218,414</u>	<u>\$ 3,921,509</u>

(1) See the notes to financial statements "Net Position/Fund"

Data Source: Village of Elm Grove Annual Financial Reports

Table 3

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$ 736,405	\$ 666,171	\$ 591,108	\$ 521,400	\$ 443,440
10,090	10,227	9,009	5,209	13,545
204,242	171,643	166,291	173,752	175,683
1,233,757	1,306,067	1,287,825	1,356,227	1,440,285
<u>2,184,494</u>	<u>2,154,108</u>	<u>2,054,233</u>	<u>2,056,588</u>	<u>2,072,953</u>
-	-	-	164,728	380,499
1,014,337	1,005,423	2,070,552	1,013,562	1,018,838
2,728,004	3,133,583	3,956,332	3,608,636	3,912,702
(1,286,919)	(1,372,290)	(1,424,212)	(1,517,633)	(1,655,733)
<u>2,455,422</u>	<u>2,766,716</u>	<u>4,602,672</u>	<u>3,269,293</u>	<u>3,656,306</u>
736,405	666,171	591,108	686,128	823,939
1,024,427	1,015,650	2,079,561	1,018,771	1,032,383
2,728,004	3,133,583	3,956,332	3,608,636	3,912,702
204,242	171,643	166,291	173,752	175,683
(53,162)	(66,223)	(136,387)	(161,406)	(215,448)
<u>\$ 4,639,916</u>	<u>\$ 4,920,824</u>	<u>\$ 6,656,905</u>	<u>\$ 5,325,881</u>	<u>\$ 5,729,259</u>

**Village of Elm Grove
Change in Fund Balances - Governmental Funds
Last Ten Fiscal Years**

Table 4

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Revenues					
Taxes	\$ 6,834,989	\$ 6,968,576	\$ 7,014,169	\$ 7,107,481	\$ 7,214,983
Intergovernmental revenues	964,139	822,448	1,265,732	790,653	736,738
Licenses and permits	214,648	255,904	235,806	229,851	244,101
Fines, forfeitures and penalties	159,019	155,977	158,057	176,230	180,328
Public charges for services	2,102,510	2,026,118	2,234,767	2,181,542	2,220,340
Commercial revenues	228,274	390,025	293,296	304,295	302,432
Total Revenues	<u>10,503,579</u>	<u>10,619,048</u>	<u>11,201,827</u>	<u>10,790,052</u>	<u>10,898,922</u>
Expenditures					
Current					
General government	1,228,685	1,217,422	1,241,640	1,222,006	1,399,837
Public Safety	3,138,141	3,325,255	3,114,600	3,158,061	3,230,271
Health and sanitation	2,834,451	2,597,144	2,623,425	2,841,866	2,801,772
Highway and transportation	887,923	798,580	832,802	912,387	926,069
Library	429,026	439,739	431,041	422,585	450,179
Park and recreation	210,244	199,715	193,146	197,787	201,368
Community Development	-	-	-	-	-
Capital outlay	665,106	1,431,610	2,298,974	447,753	2,095,981
Debt service					
Principal	960,000	850,000	880,000	857,918	927,918
Interest	221,449	235,980	215,323	224,301	207,558
Total Expenditures	<u>10,575,025</u>	<u>11,095,445</u>	<u>11,830,951</u>	<u>10,284,664</u>	<u>12,240,953</u>
Excess of revenues over (under) expenditures	(71,446)	(476,397)	(629,124)	505,388	(1,342,031)
OTHER FINANCING SOURCES (USES)					
Settlement of lawsuit	1,250,000	-	-	-	-
Sale of village assets	44,792	8,789	5,156	42,764	45,126
Transfers in	1,836,382	1,190,819	1,204,810	2,317,548	1,233,045
Transfers out	(1,836,382)	(1,190,819)	(1,204,810)	(2,317,548)	(1,233,045)
Proceeds from long term debt	-	-	23,346	-	-
Refunding bonds issued	9,450,000	-	-	-	-
Premium on bonds	225,482	-	-	-	-
Discount on bonds	(53,873)	-	-	-	-
Advance bond refunding	(9,651,410)	-	-	-	-
Total Other Financing Sources (Uses)	<u>1,264,991</u>	<u>8,789</u>	<u>28,502</u>	<u>42,764</u>	<u>45,126</u>
Net change in fund balances	<u>\$ 1,193,545</u>	<u>\$ (467,608)</u>	<u>\$ (600,622)</u>	<u>\$ 548,152</u>	<u>\$ (1,296,905)</u>
Capitalized expenditures	783,096	461,170	1,650,602	671,707	2,220,995
Debt service as a percentage of non-capital expenditures	12.07%	10.21%	10.76%	11.26%	11.33%

Data Source: Village of Elm Grove Annual Financial Reports

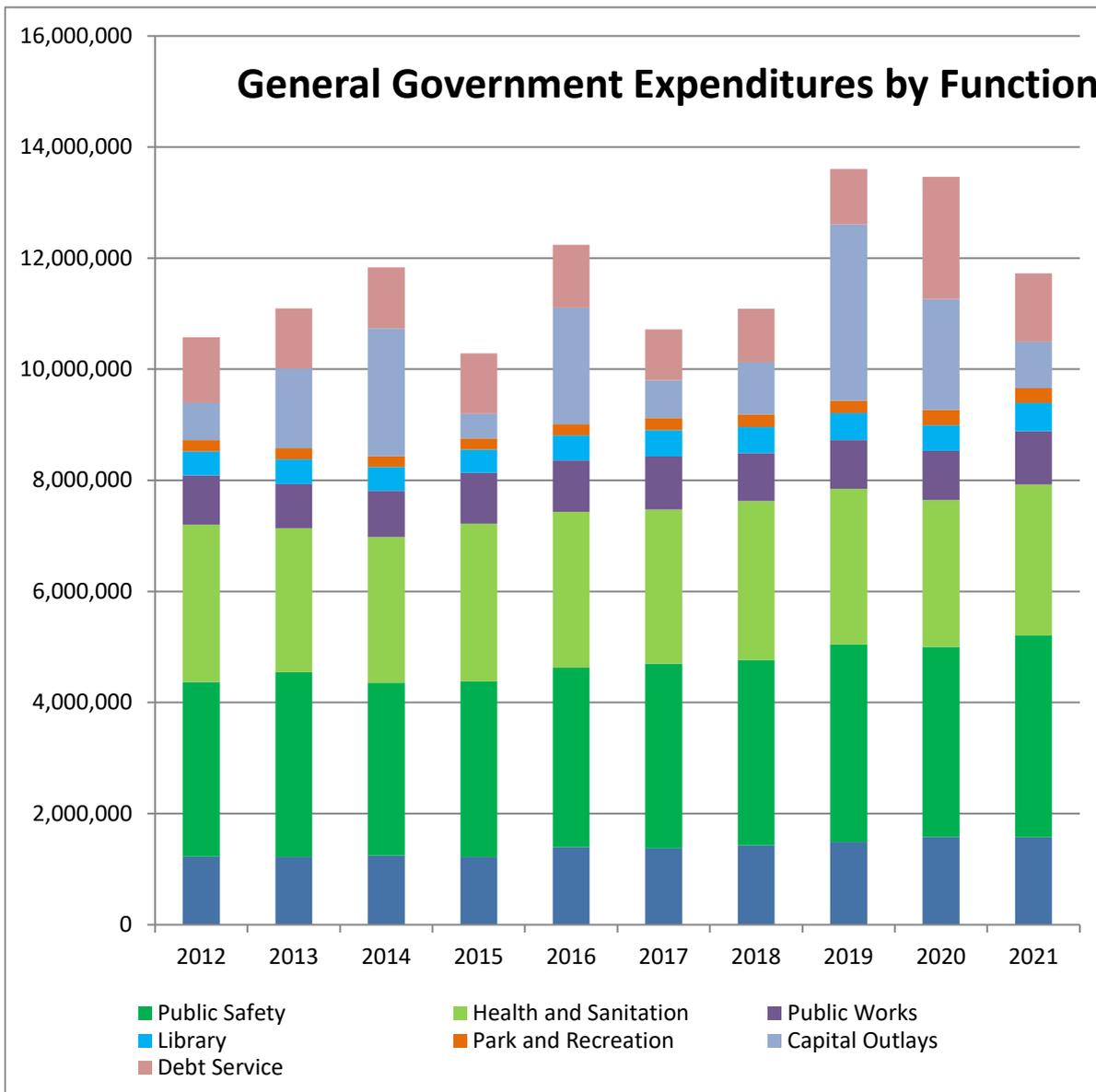
Table 4

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
\$ 7,488,451	\$ 7,476,020	\$ 7,628,966	\$ 7,817,045	\$ 7,901,942
882,650	761,549	875,488	946,376	915,554
226,155	242,849	331,925	239,416	242,188
176,612	178,037	123,016	106,336	112,578
2,206,764	2,288,388	2,263,667	2,344,576	2,453,588
432,330	484,565	769,384	470,592	493,155
<u>11,412,962</u>	<u>11,431,408</u>	<u>11,992,446</u>	<u>11,924,341</u>	<u>12,119,005</u>
1,372,359	1,425,534	1,485,859	1,583,430	1,575,301
3,324,559	3,339,919	3,560,911	3,414,179	3,631,840
2,778,378	2,865,022	2,798,126	2,646,574	2,718,322
958,034	858,600	884,634	886,958	961,405
472,628	473,613	479,577	459,190	508,951
214,121	225,431	225,449	280,289	265,299
682,962	936,469	3,175,754	1,992,896	832,075
727,918	787,918	832,918	1,977,918	1,065,598
188,600	176,548	163,451	224,186	170,890
<u>10,719,559</u>	<u>11,089,054</u>	<u>13,606,679</u>	<u>13,465,620</u>	<u>11,729,681</u>
693,403	342,354	(1,614,233)	(1,541,279)	389,324
-	-	-	-	-
20,621	13,949	12,572	20,255	14,054
969,901	1,222,569	1,438,348	1,150,267	1,242,042
(969,901)	(1,222,569)	(1,438,348)	(1,150,267)	(1,242,042)
-	-	2,355,000	190,000	-
-	-	1,000,000	-	-
-	-	56,695	-	-
-	-	(73,953)	-	-
-	-	-	-	-
<u>20,621</u>	<u>13,949</u>	<u>3,350,314</u>	<u>210,255</u>	<u>14,054</u>
<u>\$ 714,024</u>	<u>\$ 356,303</u>	<u>\$ 1,736,081</u>	<u>\$ (1,331,024)</u>	<u>\$ 403,378</u>
699,159	833,030	2,959,471	1,911,048	779,242
9.15%	9.40%	9.36%	19.06%	11.29%

**Village of Elm Grove
General Government Expenditures by Function
Last Ten Fiscal Years**

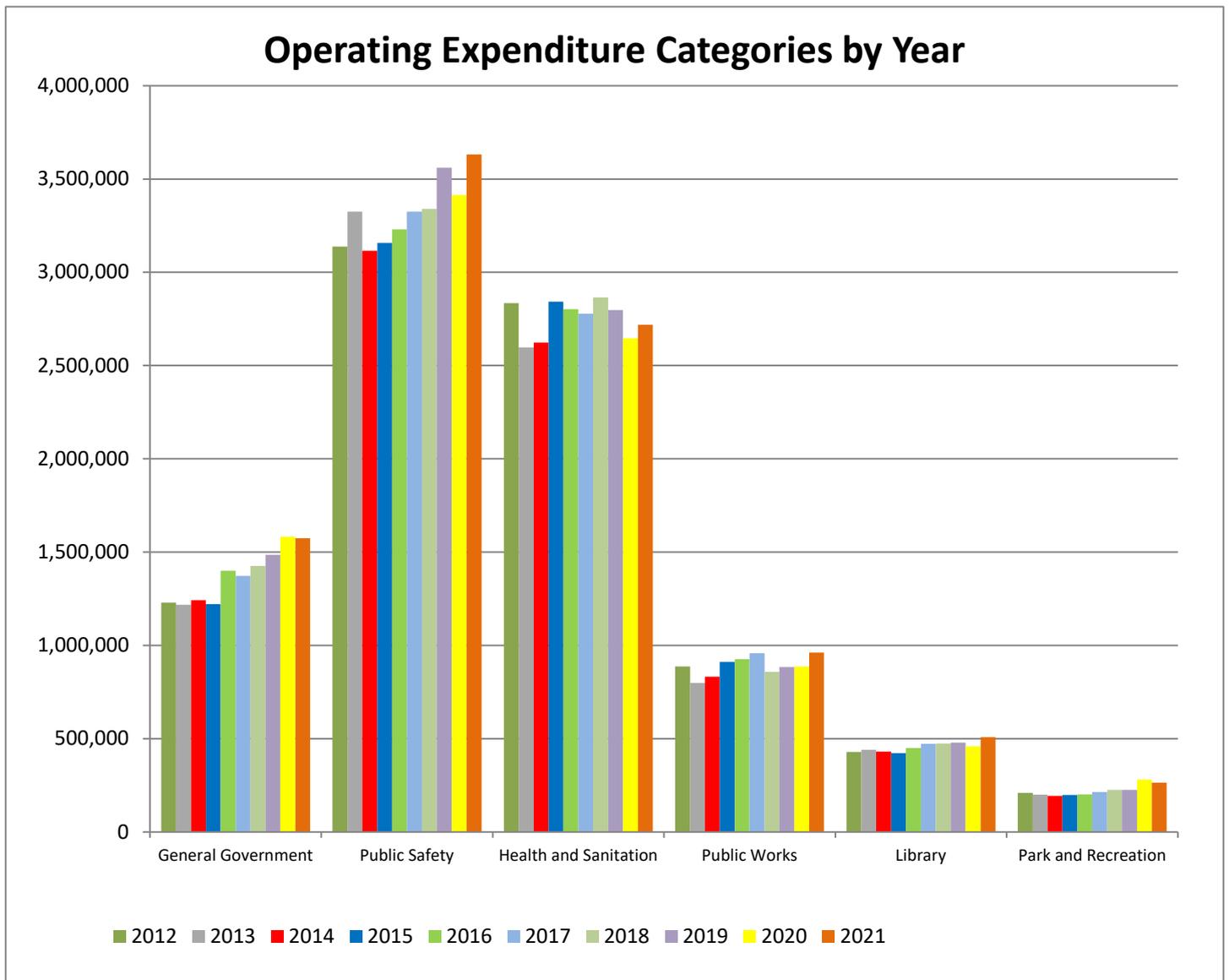
Fiscal Year	General Government		Public Safety		Health and Sanitation		Public Works	
2012	\$ 1,228,685	11.62%	\$ 3,138,141	29.68%	\$ 2,834,451	26.80%	\$ 887,923	8.40%
2013	1,217,422	10.97%	3,325,255	29.97%	2,597,144	23.41%	798,580	7.20%
2014	1,241,640	10.49%	3,114,600	26.33%	2,623,425	22.17%	832,802	7.04%
2015	1,222,006	11.88%	3,158,061	30.71%	2,841,866	27.63%	912,387	8.87%
2016	1,399,837	11.44%	3,230,271	26.39%	2,801,772	22.89%	926,069	7.57%
2017	1,372,359	12.80%	3,324,559	31.01%	2,778,378	25.92%	958,034	8.94%
2018	1,425,534	12.86%	3,339,919	30.12%	2,865,022	25.84%	858,600	7.74%
2019	1,485,859	10.92%	3,560,911	26.17%	2,798,126	20.56%	884,634	6.50%
2020	1,583,430	11.76%	3,414,179	25.35%	2,646,574	19.65%	886,958	6.59%
2021	1,575,301	13.43%	3,631,840	30.96%	2,718,322	23.17%	961,405	8.20%

Village of Elm Grove, Wisconsin



Data Source: Village of Elm Grove Annual Financial Reports

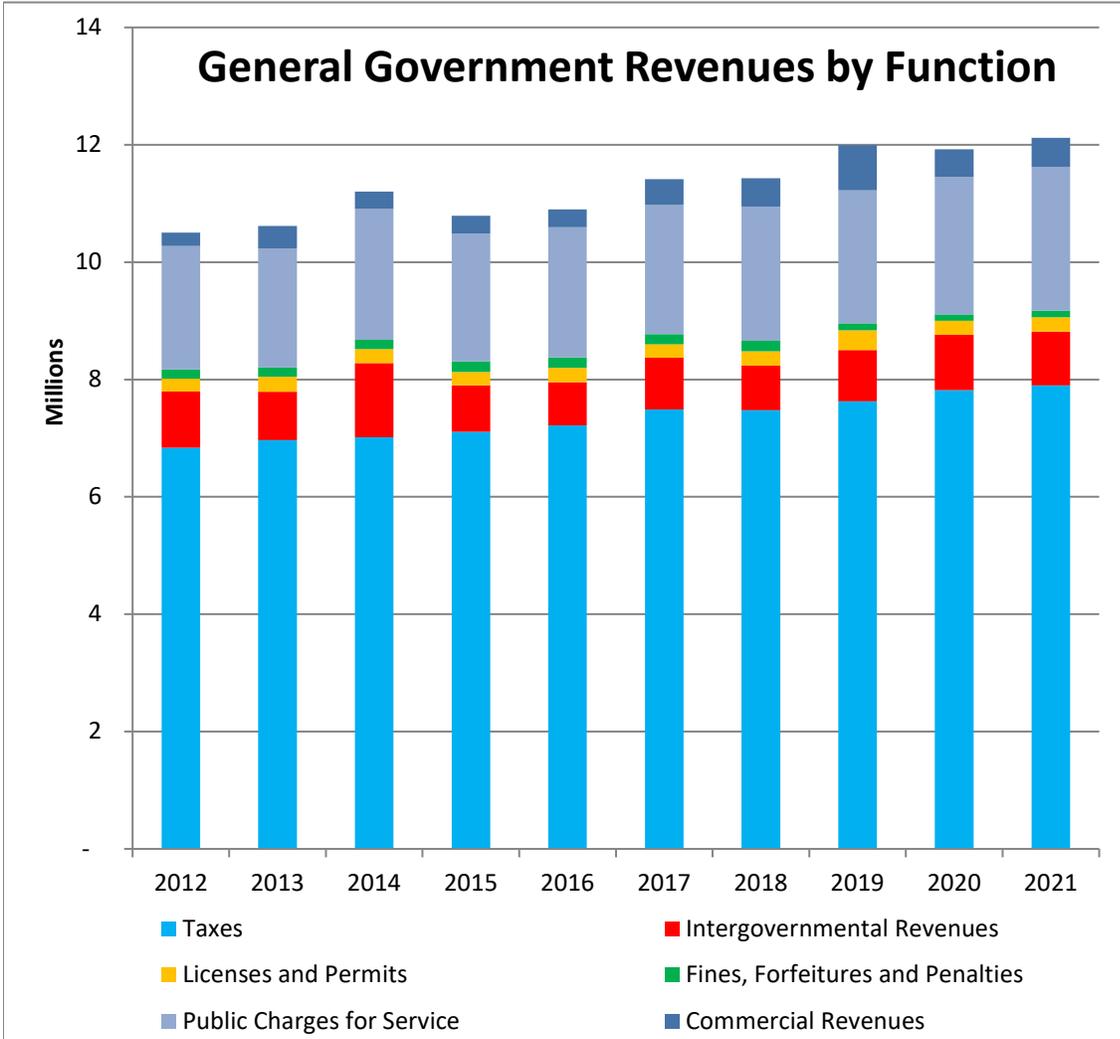
Library		Park and Recreation		Capital Outlay		Debt Service		Total Expenditures
\$ 429,026	4.05%	\$ 210,244	1.99%	\$ 665,106	6.29%	\$ 1,181,449	11.17%	\$ 10,575,025
439,739	3.96%	199,715	1.80%	1,431,610	12.90%	1,085,980	9.79%	11,095,445
431,041	3.65%	193,146	1.63%	2,298,974	19.43%	1,095,323	9.26%	11,830,951
422,585	4.12%	197,787	1.92%	447,753	4.35%	1,082,219	10.52%	10,284,664
450,179	3.66%	201,368	1.65%	2,095,981	17.12%	1,135,476	9.28%	12,240,953
472,628	4.41%	214,121	2.00%	682,962	6.37%	916,518	8.55%	10,719,559
473,613	4.27%	225,431	2.03%	936,469	8.44%	964,466	8.70%	11,089,054
479,577	3.52%	225,449	1.66%	3,175,754	23.35%	996,369	7.32%	13,606,679
459,190	3.41%	280,289	2.08%	1,992,896	14.81%	2,202,104	16.35%	13,465,620
508,951	4.34%	265,299	2.26%	832,075	7.10%	1,236,488	10.54%	11,729,681



**Village of Elm Grove
General Government Revenues by Source
Last Ten Fiscal Years**

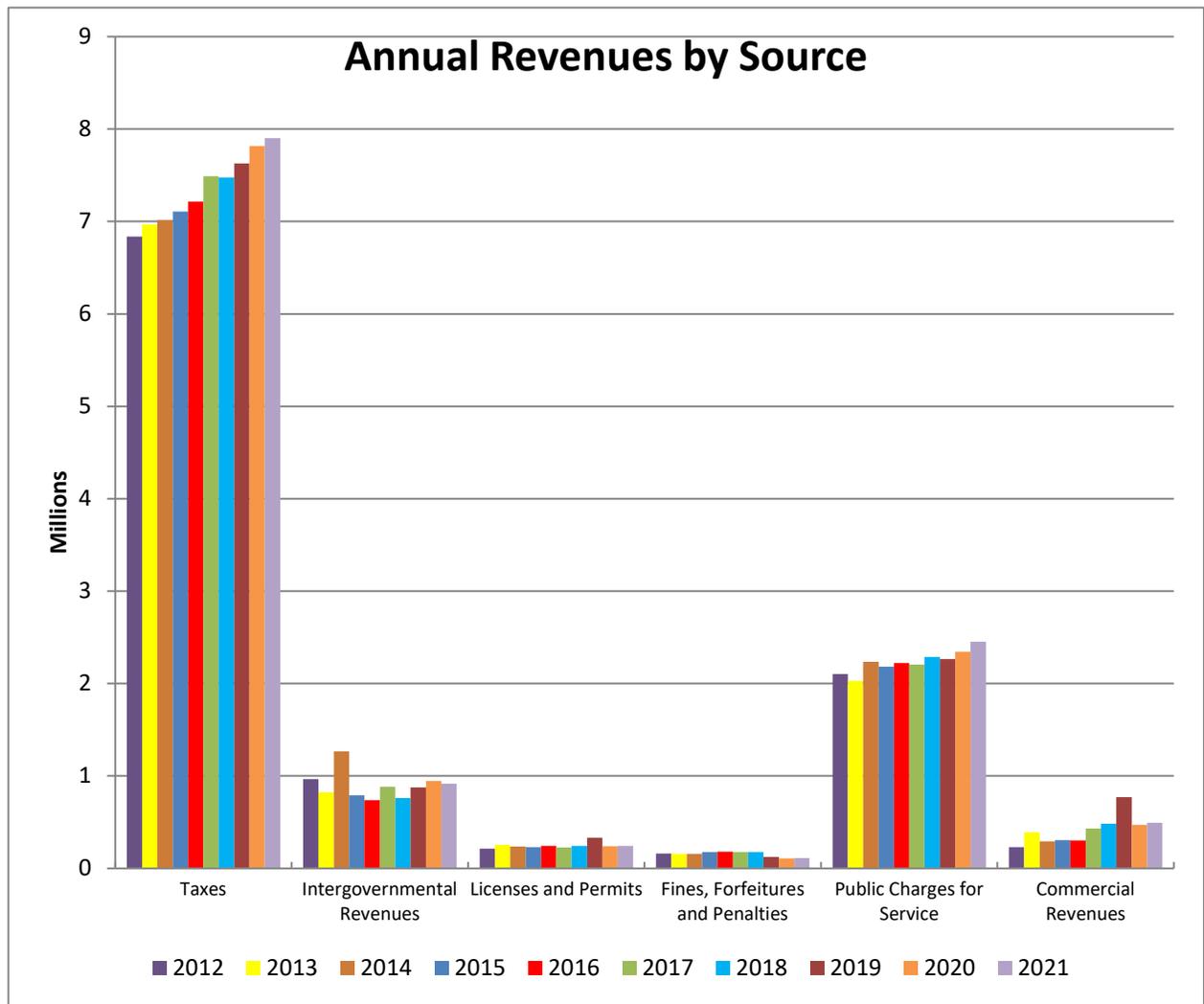
Fiscal Year	Taxes		Intergovernmental Revenues		Licenses and Permits		Fines, Forfeitures and Penalties	
2012	\$6,834,989	65.07%	\$ 964,139	9.18%	\$214,648	2.04%	\$159,019	1.51%
2013	6,968,576	65.62%	822,448	7.75%	255,904	2.41%	155,977	1.47%
2014	7,014,169	62.62%	1,265,732	11.30%	235,806	2.11%	158,057	1.41%
2015	7,107,481	65.87%	790,653	7.33%	229,851	2.13%	176,230	1.63%
2016	7,214,983	66.20%	736,738	6.76%	244,101	2.24%	180,328	1.65%
2017	7,488,451	65.61%	882,650	7.73%	226,155	1.98%	176,612	1.55%
2018	7,476,020	65.40%	761,549	6.66%	242,849	2.12%	178,037	1.56%
2019	7,628,966	63.60%	875,488	7.30%	331,925	2.77%	123,016	1.03%
2020	7,817,045	65.55%	946,376	7.94%	239,416	2.01%	106,336	0.89%
2021	7,901,942	65.19%	915,554	7.55%	242,188	2.00%	112,578	0.93%

Village of Elm Grove, Wisconsin



Data Source: Village of Elm Grove Annual Financial Reports

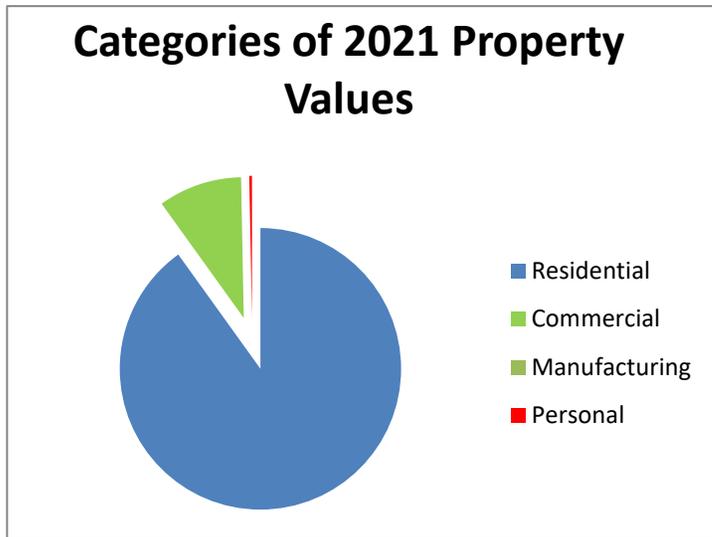
	Public Charges for Service	Commercial Revenues	Total Revenues			
\$	2,102,510	20.03%	\$228,274	2.17%	\$	10,503,579
	2,026,118	19.08%	390,025	3.67%		10,619,048
	2,234,767	19.94%	293,296	2.62%		11,201,827
	2,181,542	20.22%	304,295	2.82%		10,790,052
	2,220,340	20.38%	302,432	2.77%		10,898,922
	2,206,764	19.34%	432,330	3.79%		11,412,962
	2,288,388	20.02%	484,565	4.24%		11,431,408
	2,263,667	18.88%	769,384	6.42%		11,992,446
	2,344,576	19.66%	470,592	3.95%		11,924,341
	2,453,588	20.25%	493,155	4.07%		12,119,005



**Village of Elm Grove
Assessed Value and Equalized Value of Taxable Property
Last Ten Fiscal Years**

Table 7

Year	Assessed Value				Total Assessed Value	Total Equalized Value	Ratio Assessed to Equalized	Total Direct Tax Rate
	Residential	Commercial	Manufacturing	Personal				
2012	\$ 896,618,200	\$ 97,970,600	\$ 1,226,000	\$ 9,226,100	\$ 1,005,040,900	\$ 1,011,730,300	99.34%	\$ 6.61
2013	870,599,100	99,131,400	-	10,457,700	980,188,200	976,671,200	100.36%	\$ 6.86
2014	935,104,000	104,066,600	-	9,781,600	1,048,952,200	1,054,284,600	99.49%	\$ 6.48
2015	953,938,970	108,296,000	-	9,992,900	1,072,227,870	1,076,396,900	99.61%	\$ 6.41
2016	957,722,300	109,559,400	-	9,293,000	1,076,574,700	1,112,491,000	96.77%	\$ 6.53
2017	969,386,400	103,135,200	-	9,002,700	1,081,524,300	1,139,590,900	94.90%	\$ 6.54
2018	1,044,966,400	106,078,800	-	4,830,900	1,155,876,100	1,166,471,900	99.09%	\$ 6.25
2019	1,048,662,100	106,078,800	-	4,014,000	1,158,754,900	1,249,867,700	92.71%	\$ 6.38
2020	1,136,327,800	111,982,100	-	4,296,300	1,252,606,200	1,278,185,200	98.00%	\$ 5.99
2021	1,148,939,700	122,677,100	-	3,959,400	1,275,576,200	1,299,350,800	98.17%	\$ 6.01



Data Source: Village of Elm Grove Assessment Report

Village of Elm Grove
Direct and Overlapping Property Tax Rates
 (Per \$1,000 of Assessed Valuation)
Last Ten Fiscal Years

	Village Direct Rates							Overlapping Rates				Total Tax Rate	Assessed Valuation
	Other			Special Revenue	Debt	Total Direct	Elmbrook School District	Waukesh		State of Wisconsin			
	General Operations	Sewer	Library					Waukesha County	Technical College				
2011	3.59	1.53	0.33	0.38	0.44	-	6.27	8.25	2.00	1.24	0.17	17.93	1,052,904,300
2012	3.77	1.58	0.34	0.37	0.55	-	6.61	8.58	2.12	1.31	0.17	18.79	1,005,040,900
2013	3.93	1.56	0.37	0.37	0.63	-	6.86	8.57	2.14	1.31	0.17	19.05	980,188,200
2014	3.74	1.46	0.34	0.35	0.59	-	6.48	8.54	2.09	0.39	0.17	17.67	1,048,952,200
2015	3.74	1.43	0.34	0.34	0.56	-	6.41	8.39	2.05	0.38	0.17	17.40	1,072,227,870
2016	3.86	1.37	0.36	0.35	0.59	-	6.53	8.41	2.06	0.38	0.17	17.55	1,076,574,700
2017	3.97	1.29	0.37	0.35	0.56	-	6.54	8.64	2.05	0.39	-	17.62	1,081,524,300
2018	3.75	1.18	0.35	0.34	0.63	-	6.25	7.97	1.91	0.36	-	16.49	1,155,876,100
2019	3.80	1.09	0.35	0.35	0.66	0.13	6.38	8.71	1.96	0.39	-	17.44	1,158,754,900
2020	3.68	0.90	0.34	0.32	0.60	0.15	5.99	8.43	1.80	0.36	-	16.58	1,252,606,200
2021	3.83	0.44	0.33	0.33	0.93	0.15	6.01	9.16	1.72	0.31	-	17.20	1,275,576,200

Data Source: Village of Elm Grove Assessment Report

**Village of Elm Grove
Principal Property Tax Payers
Current Year and Nine years ago**

2021

2021					% of Taxes	
Rank	Taxpayer	Nature of Property	Address	Assessed Value	Levied	
1	Elm Grove Heights, LLC	Multi family rental	13040 Bluemound Rd	\$14,103,700		
2	Elm Grove Alf LLC	Assisted Living	800 Wall Street	\$11,777,100	0.92%	
3	Oshcon Corp	UPS Distribution Center	12400 W Bluemound Rd	\$9,458,300	0.74%	
4	Nrf VIII - Autumn Grove, LLC	Retail	12850 Bluemound Rd	\$5,829,100	0.46%	
5	Western Raquet Club	Private Club	1800 Highland Dr	\$5,587,900	0.44%	
6	Building Trades United	Office Building	500 Elm Grove Rd	\$4,200,000	0.33%	
7	Town Bank	Bank	13150 Watertown Plank Rd	\$3,911,700	0.31%	
8	The Eric N Mendeloff Living T	Private Residence	1500 Sunset Dr	\$3,550,900	0.28%	
9	The Schlifske 2020 Revocable	Private Residence	1500 Greenway Terrace	\$3,433,300	0.27%	
10	G Fotsch Living Trust	Private Residence	1545 Greenway Terrace	\$3,365,200	0.26%	
				\$51,113,500	4.01%	
				Total Village Value	<u>\$1,275,576,200</u>	

2012

2012					% of Taxes	
Rank	Taxpayer	Nature of Property	Address	Assessed Value	Levied	
1	Oshcon Corp	UPS Distribution Center	12400 W Bluemound Rd	\$7,832,800	0.78%	
2	Bluemound Holdings LLC	Medical Office Building	12500 W Bluemound Rd	\$6,837,200	0.68%	
3	Building Trades	Office Building	500 Elm Grove Road	\$5,979,500	0.59%	
4	Western Raquet Club	Private Club	1800 Highland Dr	\$5,502,100	0.55%	
5	Marjorie Takton WI RES Trust	private residence	1505 Greenway Terrace	\$4,210,800	0.42%	
6	Town Bank	Bank	13150 Watertown Plank Rd	\$3,847,500	0.38%	
7	1500 Sunset Drive LLC	Private residence	1500 Sunset Drive	\$3,527,200	0.35%	
8	Schlifske Trust	private residence	1500 Greenway Terrace	\$3,520,800	0.35%	
9	Autumn Grove LLC	Retail	12850 W Bluemound Rd	3,420,000	0.34%	
10	Walgreens of New Berlin Inc	Walgreens Retail	15350 W Bluemound Rd	\$3,173,800	0.32%	
				\$47,851,700	4.76%	
				Total Village Value	<u>\$1,005,040,900</u>	

Data Source: Village of Elm Grove Assessment Report

**Village of Elm Grove
Property Tax Levies and Collections
Last Ten Fiscal Years**

Levy Year	Municipal Property Taxes Levied	Collected within the fiscal year of the levy		Collections in subsequent years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	6,493,395	3,202,557	49.32%	3,273,941	6,476,498	99.74%
2012	6,493,395	3,689,161	56.81%	2,789,416	6,478,577	99.77%
2013	6,578,820	3,875,405	58.91%	2,701,545	6,576,950	99.97%
2014	6,646,855	3,940,302	59.28%	2,688,621	6,628,923	99.73%
2015	6,700,870	3,789,342	56.55%	2,903,733	6,693,075	99.88%
2016	6,790,300	3,730,591	54.94%	3,056,308	6,786,899	99.95%
2017	6,859,780	3,995,136	58.24%	2,861,576	6,856,712	99.96%
2018	7,013,090	4,002,363	57.06%	3,005,827	7,008,190	99.93%
2019	7,182,098	3,908,091	54.41%	3,272,335	7,180,426	99.98%
2020	7,303,411	3,899,590	53.39%	3,403,008	7,302,598	99.99%
2021	7,444,435	2,983,441	40.08%		<i>in process</i>	

Data Source: Village of Elm Grove Yearly Budgets and Settlement reports

**Village of Elm Grove
Ratios of Net General Obligation Debt to Equalized Value and Legal Debt Margin
Last Ten Fiscal Years**

Table 11

Ratios of Net General Bonded Debt Outstanding

Year	Total General Obligation Debt	Debt Service funds available	Net General Obligation Debt	Total Taxable Equalized Value	Ratio of Debt to Equalized Value	Debt per Capita
2012	11,350,000	267,481	11,082,519	1,011,730,300	1.10%	1,869
2013	10,500,000	397,548	10,102,452	976,671,200	1.03%	1,702
2014	9,643,346	425,172	9,218,174	1,054,284,600	0.87%	1,546
2015	8,785,428	871,410	7,914,018	1,076,396,900	0.74%	1,329
2016	7,857,510	875,467	6,982,043	1,112,491,000	0.63%	1,175
2017	7,129,592	882,681	6,246,911	1,139,590,900	0.55%	1,058
2018	6,341,674	895,185	5,446,489	1,166,471,900	0.47%	920
2019	8,863,756	1,953,074	6,910,682	1,249,867,700	0.55%	1,174
2020	7,075,838	869,612	6,206,226	1,278,185,200	0.49%	1,060
2021	6,010,240	867,016	5,143,224	1,299,350,800	0.40%	852

Table 12

Legal Debt Margin (1)

	Total Taxable Equalized Value	Legal Debt Limit 5% of Equalized Value	Net debt applicable to limit	Legal debt margin	Percentage of Outstanding Debt to Limit
2012	1,011,730,300	48,833,560	10,102,452	38,731,108	20.69%
2013	976,671,200	52,714,230	9,218,174	43,496,056	17.49%
2014	1,054,284,600	53,819,845	7,914,018	45,905,827	14.70%
2015	1,076,396,900	55,624,550	6,982,043	48,642,507	12.55%
2016	1,112,491,000	56,979,545	6,246,911	50,732,634	10.96%
2017	1,139,590,900	56,979,545	6,246,911	50,732,634	10.96%
2018	1,166,471,900	58,323,595	5,446,489	52,877,106	9.34%
2019	1,249,867,700	62,493,385	6,910,682	55,582,703	11.06%
2020	1,278,185,200	63,909,260	6,206,226	57,703,034	9.71%
2021	1,299,350,800	64,967,540	5,143,224	59,824,316	7.92%

(1) per Wisconsin state statute, total general obligation indebtedness may not exceed five percent of the equalized value of the Village's taxable property.

**Direct and Overlapping Governmental Activities Debt
As of December 31, 2021**

Governmental Unit	General Obligation Bonded Debt Outstanding	Percentage Applicable to Village	Amount Applicable to Village
<u>Direct</u>			
Village of Elm Grove	\$ 6,010,240	100.00%	\$ 6,010,240
<u>Overlapping</u>			
Waukesha County	\$ 83,773,000	1.94%	\$ 1,625,196
ElmBrook School District	38,450,000	13.41%	5,156,145
Waukesha County Technical College	17,631,922	1.90%	335,007
Total Overlapping	139,854,922		7,116,348
 Total Direct and Overlapping Debt	\$ 145,865,162		\$ 13,126,588

Notes:

1. Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Village.
2. The above schedule estimates the portion of the outstanding debt of these overlapping governments that is supported by Village taxpayers through the taxes levied by these agencies. The percentage represents the Village's property value as a percentage of the total property value of these governing agencies.

**Village of Elm Grove
Demographic and Economic Statistics
Last Ten Fiscal Years**

Year	Population (1)	Personal Income (2)	<u>Per Capita Personal Income (3)</u>		<u>Unemployment Rates (4)</u>	
			Waukesha County	State of Wisconsin	Waukesha County	State of Wisconsin
2012	5,930	344,266,150	58,055	42,121	6.0%	6.9%
2013	5,934	352,354,986	59,379	42,722	5.0%	5.8%
2014	5,963	366,694,685	61,495	44,296	4.5%	5.5%
2015	5,956	387,705,820	65,095	45,960	3.8%	4.6%
2016	5,943	401,021,754	67,478	47,550	3.7%	4.2%
2017	5,903	407,808,755	69,085	49,290	2.9%	3.3%
2018	5,921	430,160,650	72,650	51,592	2.7%	3.0%
2019	5,884	434,668,732	73,873	53,227	2.9%	3.3%
2020	5,857	444,886,006	75,958	55,593	4.5%	4.0%
2021	6,035	*	*	58,080	1.5%	2.8%

* information not yet available

Notes: (1) Source-State of Wisconsin Department of Administration 2009-2011, 2012-2019 U.S. Census Bureau 2010

(2) Personal income is estimated for Village based on population and county data. Due to the Villages' size specific information is not available

(3) Source- Bureau of economic Analysis- U.S. Department of Commerce

(4) Source- Department of Workforce Development- (annual average)

Village of Elm Grove
Principal Employers
2020 and 9 Years Prior

<u>Employer</u>	<u>Type of Business</u>	<u>2020</u>			<u>2011</u>		
		<u>Approximate Employees</u>	<u>% of total</u>	<u>Rank</u>	<u>Approximate Employees</u>	<u>% of total</u>	<u>Rank</u>
Kohl's Department Stores	Retail/Headquarters	5,500	18%	1	5,220	19%	2
Pro Health Care	Health Services	4,348	15%	2	5,885	21%	1
Froedtert System	Health Services	3,943	13%	3			
Quad Graphics (a)	Printing/Headquarters	3,000	10%	4	2,848	10%	5
Aurora Health Care	Health Services	2,800	9%	5			
Roundy's (Kroger)	Retail/Distribution Center	2,627	9%	6	3,081	11%	4
Generac	Manufacturing	2,274	8%	7			
GE Healthcare	Medical Equipment/Training	2,100	7%	8	3,400	12%	3
Target	Retail/Distribution Center	1,765	6%	9	1,369	5%	10
Eaton Cooper Power Systems	Manufacturing	1,600	5%	10	1,378	5%	9
Waukesha School District	Education				1,840	7%	6
Community Memorial Hospital	Health Services				1,441	5%	7
Waukesha County	Government				1,384	5%	8
		<u>29,957</u>	<u>100%</u>		<u>27,846</u>	<u>100%</u>	

Source: Waukesha County Administration

Due to the village's size specific employer information is not available. Employment opportunities are better demonstrated by reporting on the county as a whole. Current numbers not available at time of report.

**Village of Elm Grove
 Village Employee Positions by Function/Program
 Last Ten Fiscal Years
 (full time equivalents)**

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
General Administration	6.00	6.00	6.18	7.05	7.05	6.15	6.11	6.30	6.02	5.92
Public Safety										
Police Officers	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00
Police Administration	1.73	1.73	1.74	1.78	1.50	1.50	1.40	1.50	1.50	1.50
Dispatchers	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Municipal Court	0.83	0.83	0.83	0.83	0.93	0.56	0.66	0.60	0.60	0.60
Fire ⁽¹⁾	3.24	2.53	2.54	2.40	2.63	2.34	2.44	2.14	1.95	2.46
Emergency Medical ⁽²⁾	0.70	0.77	0.82	0.84	0.82	1.60	1.52	1.48	1.44	1.45
Health and Sanitation ⁽³⁾	0.34	0.46	0.51	0.46	0.42	0.50	0.52	0.52	0.53	0.34
Highway and Transportation										
Public Works	7.80	7.92	7.94	8.26	8.17	8.37	7.91	8.51	8.09	8.45
Forestry	1.28	1.23	1.23	1.27	1.25	1.10	1.06	1.30	1.10	1.00
Library	7.24	6.85	6.90	6.90	7.40	6.76	7.00	6.94	6.35	6.97
Park and Recreation	4.00	4.09	4.20	4.32	4.03	4.19	4.21	4.12	5.48	4.70
Total Employment	56.16	55.41	55.89	57.11	57.20	56.07	55.83	56.41	56.06	56.39

From Village payroll reports

⁽¹⁾ Fire department is operated with a .5 FTE fire chief , part-time fire inspector, and c

⁽²⁾ Emergency Medical Services is operated as a volunteer paid on call department.

The department operates at a paramedic level and is overseen by a volunteer paid

⁽³⁾ Includes the village's yard waste facility. The yard waste facility is overseen by

Village of Elm Grove
Operating Indicators by Function
Last Ten Fiscal Years

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<u>General</u>											
Number of elections	2	5	2	2	2	4	2	2	2	4	2
<u>Inspections</u>											
Number of permits	751	773	834	837	935	965	967	985	987	898	912
New single family homes	6	5	8	5	7	8	4	3	5	4	3
<u>Public Safety</u>											
<u>Police</u>											
Traffic Stops	4,437	4,528	3,849	3,699	3,591	3,613	3,896	3,701	2,858	2,391	2,526
Calls for service-other	4,640	4,288	3,858	3,823	3,904	4,031	3,847	3,734	3,867	3,972	3,955
Citations Issued	3,294	3,214	2,649	2,501	2,602	2,779	2,544	2,026	1,426	1,413	1523
Warnings	2,624	2,793	2,309	2,236	1,871	1,858	2,255	2,321	1,932	1,499	1331
Business Checks	25,352	30,047	32,474	29,816	27,976	20,496	22,568	25,006	21,438	39,463	30,043
Tavern Checks	136	85	56	57	27	75	22	24	27	24	41
Vacant Home Checks	1,617	2,364	2,002	1,856	936	896	734	966	522	578	278
<u>Dispatch</u>											
Calls for service	10,130	9,246	7,707	7,522	7,495	7,644	7,743	7,435	6,725	6,363	6,481
<u>Fire</u>											
Calls for service	121	120	111	122	144	137	115	127	130	121	159
<u>EMS</u>											
Calls for service	295	297	261	282	289	349	291	347	336	303	316
<u>Public Works</u>											
Tons of Salt Used	454	120	830	507	236	740	330	292	429	300	194
Salt cost per ton	\$ 52.48	\$ 53.16	\$ 54.27	\$ 62.41	\$ 63.72	\$ 62.13	\$ 60.58	\$ 69.88	\$ 74.07	\$ 74.81	\$ 77.05
Miles of street paved	1.24	0.67	-	0.92	0.50	0.14	0.44	-	-	0.90	0.71
<u>Solid Waste/Recycling</u>											
Tons of Waste	1,983	1,921	1,995	2,129	1,886	1,815	1,776	1,759	1,760	1,882	1,670
Tons of Recycling	461	445	431	349	733	706	733	741	689	705	726
<u>Forestry</u>											
Trees Planted	132	57	40	47	42	73	41	55	43	35	30
Trees Removed	225	248	221	146	203	310	416	709	459	441	356
Ash Trees Removed	80	71	61	67	56	162	320	600	319	308	197
Elm Trees removed	49	79	83	44	63	62	57	65	37	50	51
<u>Recreation</u>											
Number of programs	243	242	245	244	230	234	234	203	187	206	211
Participants	1,775	1,568	1,682	1,509	1320	1512	1489	1267	1073	990	1285
Pool Passes - family	74	84	77	73	72	84	62	60	51	42	64
Pool Passes- individual	101	97	100	113	85	66	58	38	56	90	74
<u>Library</u>											
Circulation	102,058	104,196	106,085	106,451	102,641	107,798	103,708	108,115	109,558	73,562	96,904
Visits	97,994	98,622	85,729	74,141	82,299	90,870	89,854	94,615	89,112	44,988	39,145
Computers for Public Use	14	14	14	13	13	13	13	13	13	13	13
with internet access	12	12	12	6	6	6	6	6	6	6	6
Users of public internet computers	8,542	7,548	6,353	5,271	6,195	6,125	5,570	5,023	4,772	1,833	2,095

Information from Village budget and department records

* information was not tracked in prior years - Village will develop a ten year history

**Village of Elm Grove
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years**

<u>Function/Program</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Public Safety										
Public Safety Buildings	1	1	1	1	1	1	1	1	1	1
Police Vehicles	8	8	8	8	8	8	8	8	8	8
Fire Trucks	5	5	5	5	5	5	6	6	6	6
Ambulances	2	2	2	2	2	2	2	2	2	2
Public Works										
Street (miles)	42.26	42.26	42.26	42.26	42.26	42.26	42.26	42.26	42.26	42.26
Properties with municipal water	2	3	4	4	5	5	5	6	6	
Park and recreation										
Number of parks	2	2	2	2	2	2	2	2	2	2
Swimming pools	1	1	1	1	1	1	1	1	1	1
SplashPad									1	1
Tennis Courts	9	9	9	9	9	9	9	9	9	9
Baseball diamonds	2	2	2	2	2	2	2	2	2	2

Information from Village department records